WHITE PAPER ON LAND, INFRASTRUCTURE AND TRANSPORT IN JAPAN, 2006

(Outline)



Ministry of Land, Infrastructure and Transport

PREFACE

Our nation is at a historical turning point with its population decreased for the first time in the post war era. The decrease is most likely to linger over medium to long term where aging of the community is also predicted. National concerns regarding the future of the regional area is developing on such circumstance.

It is our belief that the dynamism of the nation cannot be achieved without vitality in all the corners of each region in the nation. The nation's growth would be kept uncertain unless maintaining and improving the dynamism of its regions in the future. Being in charge of administrative areas cohesively related to the regional areas such as land policies, social capital improvement, and transportation policies, MLIT is obligated to objectively analyze the conditions that the regional areas are currently facing, to identify their challenges, and to set the course of measures addressing those challenges without provoking any pointless anxiety about the future of the regional areas, and knowing that the planning of regions is supposed to be independently addressed by those respective regions in principle.

To perform this obligation, Part I of this White Paper comprises a subject "Development of MLIT's Administration for the Dynamic Stride of Regions" where fundamental analyses are conducted regarding the circumstance that the regions are currently facing, and where challenges in conserving and improving the dynamism of the regions in the context of major social and economic shifts are summarized to present the development of the MLIT's administration for regional revitalization.

Part II of this White Paper reports trends in the fields of MLIT's administration, organized by their respective policy issues.

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Part I

Development of MLIT Administration for the Dynamic Stride of Regions

Chapter 1: Statuses the Regional Areas Are Facing

Regions being at a turning point amid shifts of social and economic structures

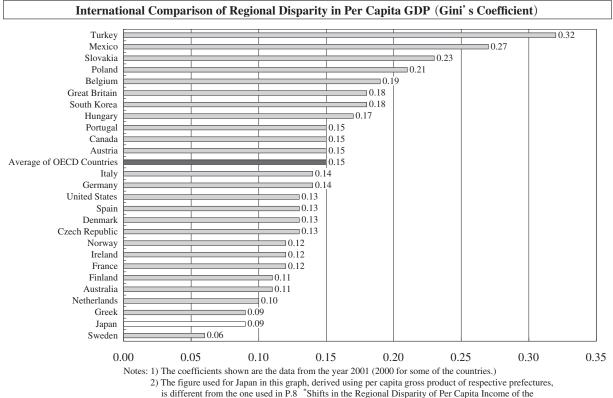
[Chapter 1 Key Points] -

As we evaluate the status of the regions, there exists a concern regarding the decreasing and aging population giving serious impacts on what the regions would be in the future, at the same time we can identify some trends including the long term narrowing of the regional disparity in per capita income of prefectural residents over the post war period. To maintain and improve the vital energy of the regional areas, it has been a vital challenge both to deal with such demographic changes and incorporate the economic globalization of the East Asian region as the economic globalization develops.

Japan is at a historical turning point with its population peaked off, under which circumstances the way regional areas would be in the future is increasingly attracting attentions.

The national awareness of the regional areas in the Opinion Poll on Social Awareness by the Cabinet Office implemented in February 2007 shows the continuously increasing proportion of people answered "Regional Disparity" as the "area in which Japan is considered to have a trend for the worse" from 9.7% in the second last survey (implemented in February 2005) and 15.0% in the last survey (implemented in February 2006) to 26.5% that is the 8th most out of the 26 available options.

On the other hand, the international comparison on per capita GDP, etc. implemented by the OECD (the Organization for Economic Cooperation and Development) found Japan as one of the countries with the least regional disparity among all the OECD countries.

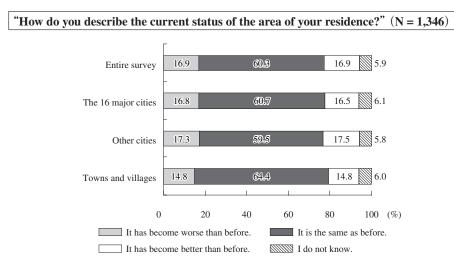


Prefectural Residents (Gini's Coefficient) " where per capita income of respective prefectures are used. Source: *Regions at a Glance 2005*, OECD Considering the foregoing, this chapter is going to perceive the actual state of the regional areas in Japan by consciousness surveys and basic data relating to the regional areas.

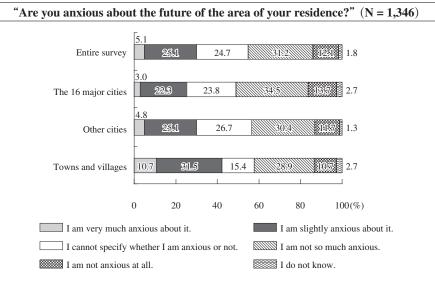
[National consciousness against the regional areas]

A survey was conducted in December 2006 by the Ministry of Land, Infrastructure and Transport regarding national thoughts on the current status and the prospect of their areas of residence as well as on the regional disparity.

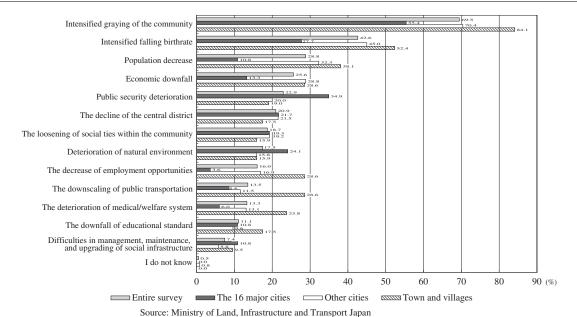
The result of the survey found a small number of people answering "It has become worse than before" for the current status of the areas, whereas the survey revealed that relatively larger number of people in the towns and villages has anxiety about the future of such areas as graying of the community, intensified Birthrate decrease, and population decrease. Also, a large proportion of the answers revealed sensible widening of regional disparity, in the areas including income level and employment situation being predominating aspects where such widening is indicated.



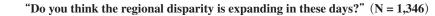
Source: Ministry of Land, Infrastructure and Transport Japan

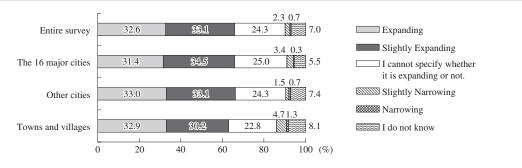


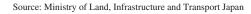
Source: Ministry of Land, Infrastructure and Transport Japan



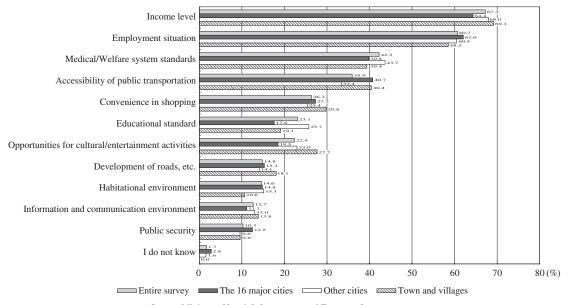
The Aspects Where the Anxiety about the Future of the Area of Residence Exists (Multiple selection; N = 1,346)







Aspects Where Widening of Regional Disparity is Considered to be Intensified Recently (Multiple selection; N = 885)



Source: Ministry of Land, Infrastructure and Transport Japan

[Essential contexts of the regional areas]

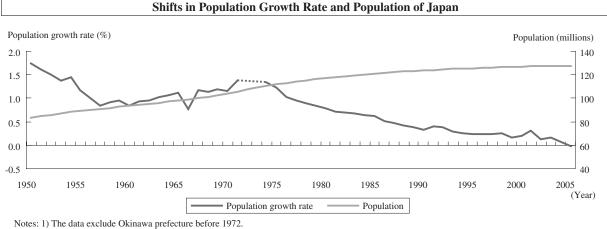
ODemographic trends

(Japan's population peaks off)

The population of Japan had consistently increased over the postwar period, whereas its population growth rate had its peak in 1975 and started to decrease gradually thereafter.

The population of Japan in the year 2005 increased by 840 thousand or 0.7% from the year 2000 to 127.77 million, thereby marked the record low in the population growth rate within the postwar period. The figure further revealed the peak-off of the population, decreased by 19 thousand compared to the population estimate of the preceding year.

Demographic trend by prefectures shows population decreased since the previous Population Census in 32 prefectures most of which are in the provinces.



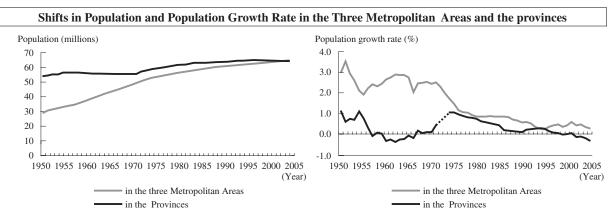
2) The population growth rates for the years 1972 and 1973 are shown in broken line due to the considerable impact of the reversion of Okinawa to Japan.

Source: Japan Statistical Yearbooks, Ministry of Internal Affairs and Communications

(Population shifts in the three metropolitan areas and the provinces)

The shifts in population growth rate reveals the higher rate in the three metropolitan areas over the most of the postwar period than that of the provinces, which is the most prominent over two decades of the rapid economic growth period from 1955.

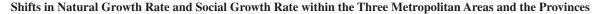
The breakdown of the population growth rate over the period into natural rate and social rate shows the increases in the social rate of the three metropolitan areas by rates between 1% to 1.5% per annum, whereas that of the provinces shows decreases by rates around 1%, reflecting the demographic shifts including relocation for employments.

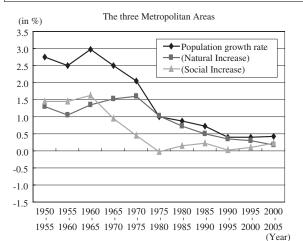


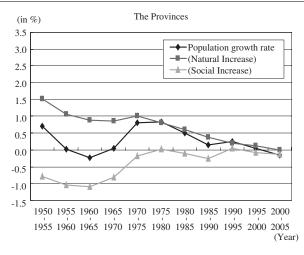
Notes: 1) The data exclude Okinawa prefecture before 1972.

2) The population growth rates for the years 1972 and 1973 are not described due to the considerable impact of the reversion of Okinawa to Japan Sources: *Population Estimates*, Ministry of Internal Affairs and Communications

(The populations for the intercensal periods are the estimated populations after intercensal adjustments)







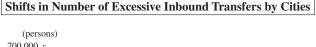
Note: The figures represent annual average growth rates.

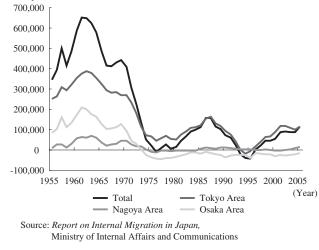
Sources: Population Census, Ministry of Internal Affairs and Communications, Vital Statistics, Ministry of Health, Labour and Welfare

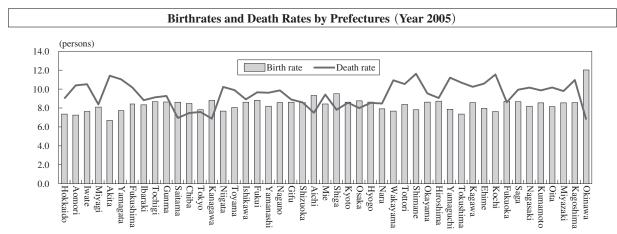
There took place a downfall of demographic shifts into the three metropolitan areas in the period following the rapid economic growth period at the same time difference between the population growth rate in the three metropolitan areas and that of the provinces was also drastically reduced.

Furthermore, the natural growth rate has continuously decreased both in the three metropolitan areas and the provinces since the period following the rapid economic growth period, as well as the recent peak-off of the population in the provinces was emerged in the precedence of the peak-off of the national population.

The natural growth rate in the provinces is lower than that of the three metropolitan areas, which is mainly because of the higher proportion of the senior citizens in the provinces than that of the three metropolitan areas, resulting in relatively more fatalities in the provinces.





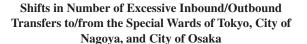


Note: The figures represent the numbers in thousand people of the population Sources: *Vital Statistics*, Ministry of Health, Labour and Welfare

(Trends of the population in the three metropolitan areas and the provinces)

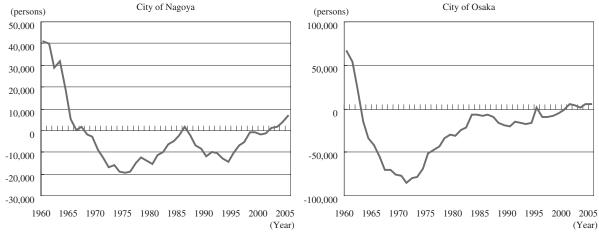
The outflowing population had been the sole trend of the area around the special wards of Tokyo, due to the population sprawl developed around the three metropolitan areas over two decades from 1965. However, the excessive population is funneling into the special words of Tokyo, the City of Nagoya, and Osaka City in the recent context of skyrocketing number of condominium supply in the areas due to the decline in land prices, which can be construed as the developing centripetal movements within the three metropolitan areas.

On the other hand, there was observed a situation where the centripetal force of the cities with centric functions in the regional blocks has been intensified in the provinces.

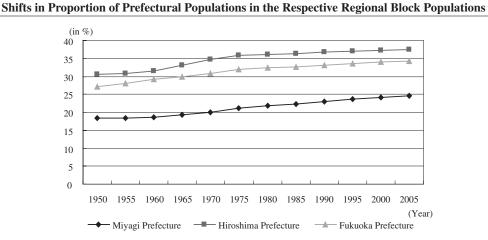




(Year)



Source: Report on Internal Migration in Japan, the Ministry of Internal Affairs and Communications

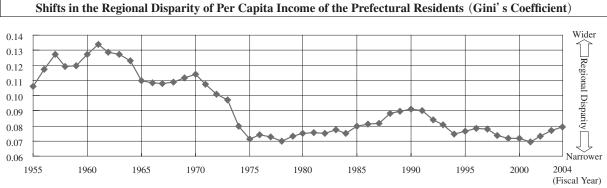


Source: Population Census, Ministry of Internal Affairs and Communications

OIncome and employment situations

(Situation of Prefectural Residents' Income)

The regional disparity in per capita income of the prefectural residents derived using the Gini's coefficient shows a relatively higher level of disparity until early 1970s, which is considered to be the cause of the migration from the provinces to the three metropolitan areas. The Gini's coefficient experienced a downfall in the following period due to the income augmentation resulted from the industrial structure change in the provinces. The coefficient, having decreased again after a soar in the bubble economy period, was found increased again to 0.079 in the year 2004, compared to 0.070 in the year 2001.



Notes: 1) The figures used in this graph, derived using per capita income of respective prefectures, are different from the one used in P.2 "International Comparison of Regional Disparity in Per Capita GDP (Gini Coefficient)" where per capita gross income of respective prefectures are used.

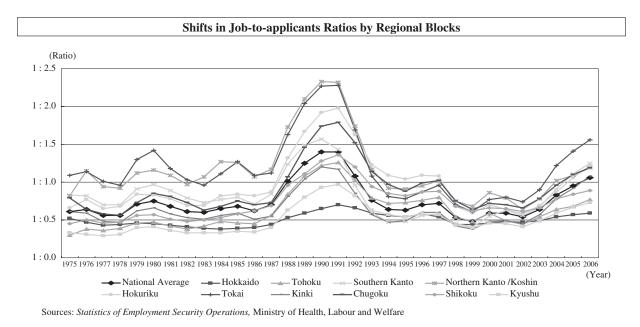
2) Calculated based on Prefectural Accounts, Cabinet Office, Government of Japan, as well as Population Census,

and Annual Report on Current Population Estimates, Ministry of Internal Affairs and Communications.

3) The income figures of the prefectural residents are calculated based on the 68SNA for the years before 1989, and 93SNA thereafter. Source: the Ministry of Land, Infrastructure and Transport Japan

(Employment Situation in Regions)

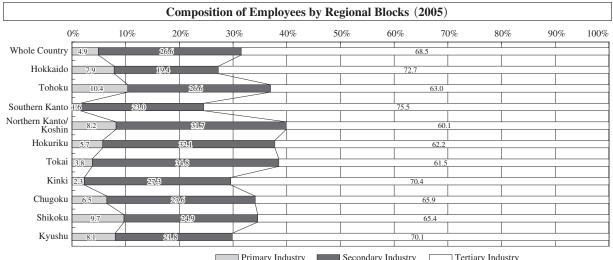
The shifts in jobs-to-applicants ratios by regional blocks of the period after mid 1970s show relatively higher ratios in some blocks, or relatively lower ratios in the other blocks. Among the recent jobs-to-applicants ratios showing upward trend in all the regional blocks reflecting the ongoing economic recovery, improvement in the employment situation is relatively less active in the regional blocks of Hokkaido, Tohoku, and Kyushu.



OSituations regarding industrial structure and manufacturing location

(Industrial structures in regions)

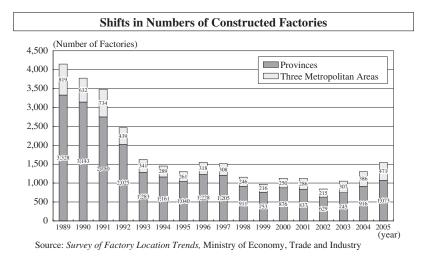
The industrial compositions of the employees by regional blocks in year 2005 show regional characteristics; the proportion of employees in the primary industry are relatively more in Tohoku and Shikoku regions; Northern Kanto/Koshin, Hokuriku, and Tokai regions have outstanding employee proportions of more than 30% in secondary industry; Over 70% of employees in Hokkaido and Southern Kanto regions are in tertiary industry.



Sources: Population Census 2005, Ministry of Internal Affairs and Communications

(Return of the factories to domestic locations)

Since 1990s, there had been an intensifying tendency in Japan to relocate production bases to locations abroad including Southeast Asia and China, especially in the manufacturing industry. Having influenced by the tendency to some extent, the number of newly constructed factories in Japan had been constantly decreasing since 1989. However, the recent years saw an identified phenomenon of those factories returning to their homeland of Japan, due to the increasing awareness



of advantages with domestic locations, such as home demand expansion, outflow prevention of technologies/know-how to foreign countries. According to the survey on the trend of new factory constructions conducted by the Ministry of Economy, Trade and Industry (METI), the number of newly constructed factory locations became a record-low of 844 in 2002, and has consistently increased since 2003, to 1,544 in the year 2005.

(Number of Newly Constructed Factories by Regions)

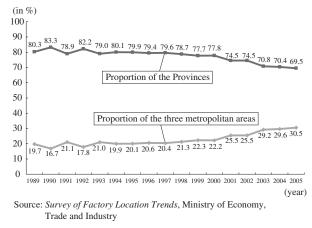
Recent increments in the number of newly constructed factories can be observed in all the regional blocks comparing the numbers in the year 2002 and that of the year 2005. Particularly, the numbers of Northern Kanto/Koshin, Tokai, and Kinki in the year 2005 shows more than twice as much as the year 2002.

On the other hand, the comparison of the proportions in the numbers of the newly constructed factories between the three metropolitan areas and regional districts area reveals a recent trend of slightly more proportional increment in the three metropolitan areas, considering from the fact that the shares in the three metropolitan areas and the provinces remained at 2:8 ratio until year 1998 have changed to 3:7 ratio in 2005, due mainly to the more growth of the number in the three metropolitan areas.

		(Number of	Factories)
	2002	2003	2004	2005
Hokkaido	35	46	51	57
Tohoku	112	133	156	171
Southern Kanto	78	81	98	139
Northern Kanto/Koshin	119	158	226	238
Hokuriku	74	84	94	139
Tokai	109	158	210	248
Kinki	105	159	194	210
Chugoku	54	50	52	99
Shikoku	37	45	50	40
Kyushu	121	138	171	203
Total (Nationwide)	844	1,052	1,302	1,544

Source: Survey of Factory Location Trends, Ministry of Economy, Trade and

Shifts in Numbers of Newly Constructed Factories by Regional Blocks Shifts in Shares of Three Metropolitan Areas and the Provinces in Numbers of Newly Constructed Factories



[Future perspective of regional areas]

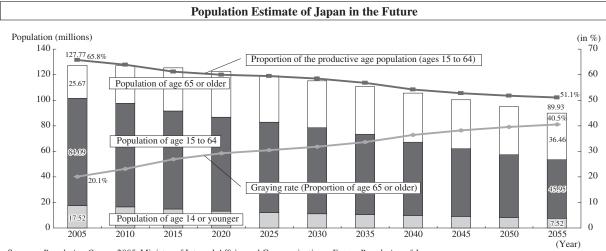
Industry

The population of Japan, having already made its peak, is expected to have more intensified population diminution and graying in the future, which will profoundly affect the regional areas. The existence of East Asia with rapidly growing economy has become increasingly important in deliberate upon the way the Japanese regional economy should be amid the ongoing economic globalization.

(Demographic trends of Japan in the future)

The national population of Japan is considered to have made its peak with 127.84 million as at December 2004. Estimate by the National Institute of Population and Social Security Research predicts that the population would be fewer than 100 million in 2046, declined to 99.38 million, and would be further declined to 89.93 million in 2055.

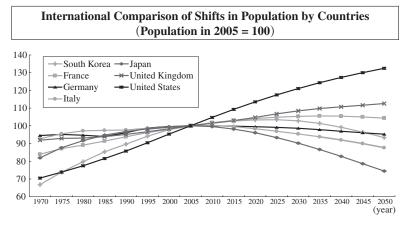
Estimation by age groups predicts that the production age population (population of the age group from 15 to 64 which was 84.09 million in the Population Census 2005) would be less than 80 million in 2012, and would be continuously reduced to 45.95 million in 2055. Meanwhile, the population of senior citizens (age 65 or older) which was 25.67 million in 2005 would continue to increase and record its peak at 38.63 million in 2042. The proportion of the senior citizens would be 25.2% or more than one out of four people in 2013, and 33.7% or more than one out of three people in the year 2035, and then would be 40.5% in 2055.

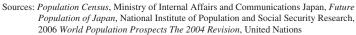


Sources: Population Census 2005, Ministry of Internal Affairs and Communications, Future Population of Japan, National Institute of Population and Social Security Research, 2006 Such rapid developments of the population diminution and graying are none of the other major developed countries has ever experienced.

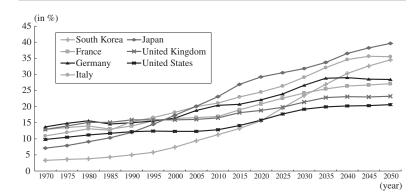
The proportion of senior citizens, which already stood at a higher level of 20% in 2005, would be also further augmented in an extraordinary rapid pitch in the future.

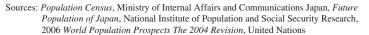
With respect to the future demographic trends in regions of Japan, the diminution of population is expected in all the Urban Employment Areas (UEAs) except for UEA in Metropolis of Tokyo which is expecting a slight increase therein over the 30 year period from 2000, according to the estimate calculated in 2005 by the Research Committee for Regional Economy of METI, which also predicts that the UEAs with smaller population would experience more population decrease. Even UEA in Metropolis of Tokyo expecting a slight increase in its population would experience an intensified graving, resulting in a downfall of the number of employees.

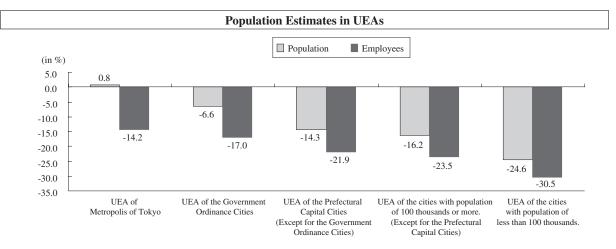




International Comparison of Shifts in Proportion of Age 65 or Older by Countries







Note: The figure is an estimation based upon the *Population Census 2000*, Ministry of Internal Affairs and Communications.

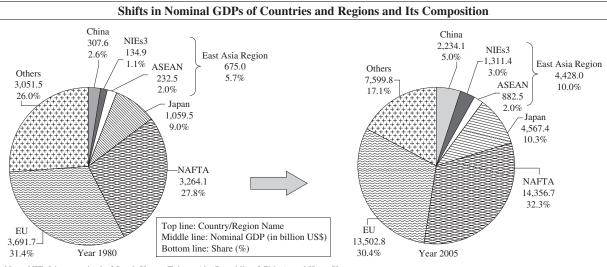
Source: Reports of the Research Committee for Regional Economy 2005, Ministry of Economy, Trade and Industry

(Growing East Asia)

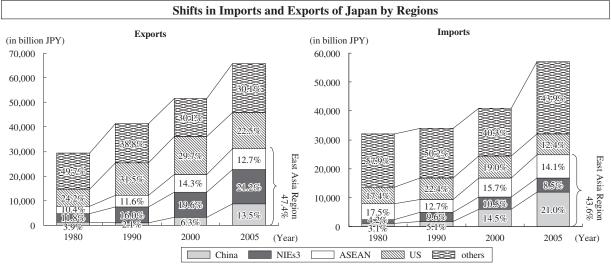
In the ongoing economic globalization, the existence of East Asia with rapidly growing economy has become as important as the demographic trends in deliberating upon the way of the Japanese regional economy.

East Asia has maintained its high economic growth, and its nominal GDP comprises 10% share as at 2005 in the world.

In the context of its high economic growth, the economic relationship between Japan and East Asia has been continuously developed as shown in its proportions in the total imports and exports of Japan amounting to 47.4% and 43.6% respectively in the year 2005.



Note: NIEs3 is comprised of South Korea, Taiwan (the Republic of China), and Hong Kong. Source: *World Economic Outlook Database, September 2006*, IMF



Note: NIEs3 is comprised of South Korea, Taiwan (the Republic of China), and Hong Kong. Source: *Foreign Trade Statistics*, Ministry of Finance Japan

(Shifts in social and economic structures)

As explained above, Japan is currently facing such shifts in the demographic structure as development of population diminution and graying, as well as a shift in the international economic environment, namely the rapid economic growth in East Asia amid the ongoing economic globalization, both of which have tremendous effects on the way the regional areas of Japan would be.

Being in the middle of such conditions, how to maintain and improve the dynamism in the regional areas of Japan is a vital challenge for the administration of MLIT.

Chapter 2: Future Challenges of Regional Areas in the Context of Social and Economic Structure Shifts

[Chapter 2 Key Points] —

To preserve and improve the dynamism within the regional areas, ingestion of the growth in external communities including East Asia is indispensable for the respective regional blocks whereby the quality of residents' livelihood can be ensured and improved in their own milieux under the condition that the population diminution is the emerging trend, while establishing an economic foundation which enables self sustaining development.

The regional areas of Japan are now facing major social and economic shifts such as the economic soar of East Asia as well as the developing population diminution, graying, and economic globalization. As we take those into consideration, two perceptions should be of great importance in deliberating upon how to maintain and improve the dynamism of the regional areas.

One of those perceptions is the perception for the establishment of economic foundation which enables the regional area to thrive autonomously. To realize that, a strategic response in the respective regional blocks as units is indispensable as they have an economic scale equivalent to that of European state as shown in the figure on the right, as well as developing

GDP of Regional Blocks in Japan and European Countries				
Country	GDP in 2003 (in nominal US\$) Country		GDP in 2003 (in nominal US\$)	
Japan	42,426	Norway	2,206	
Germany	24,435	Denmark	2,111	
United Kingdom	18,076	Poland	2,095	
France	17,892	Greek	1,733	
Tokyo Metropolitan Area	15,818	Hokkaido	1,682	
Italy	14,683	Finland	1,618	
Spain	8,815	Ireland	1,521	
Kinki Area	6,807	Portugal	1,472	
Chubu Area	6,180	Shikoku Area	1,155	
Netherlands	5,128	Hokuriku Area	1,062	
Kyushu Area	3,751	Czech Republic	906	
Tohoku Area	3,574	Hungary	821	
Switzerland	3,218	Okinawa	280	
Belgium	3,047	Luxembourg	271	
Sweden	3,016	Bulgaria	199	
Austria	2,552	Iceland	104	
Chugoku Area	2,427			

Note: "Regional Blocks" refer to the Regional Plan Districts as stipulated in the National Spatial Planning Act.

Source: Ministry of Land, Infrastructure and Transport Japan

their own direct relationships with other countries including East Asian communities.

The other is the perception to ensure and to improve the livelihood of the residents on the assumption of population decrease as well as on the foundation of aforesaid economic independence of the respective regional blocks. In order for the perception to be realized, it is necessary at the range of livelihood with a variety of regionality based on their own culture, tradition, and natural conditions to ensure the prosperity resulting from the convenience of life and the interaction among the residents.

[Autonomous development and social capital improvement of regional blocks]

(Economic globalization and regional areas)

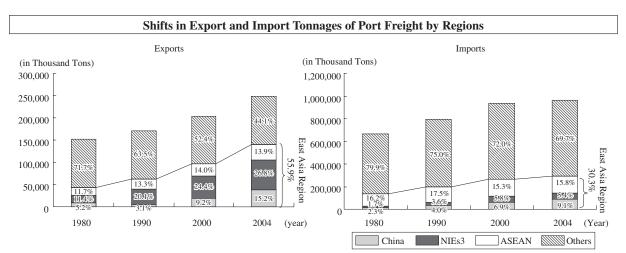
Economic growth is a prerequisite for the dynamism of Japanese nation to be maintained under the circumstance where the population diminution, birthrate decline and graying are all intensifying, and therefore the value added production activities such as forefront industry must be maintained domestically. On the other hand, the regional areas are subjected to a challenging foreign competition where the businesses opt for the best production base location out of the options available worldwide as a result of the developing economic globalization. Such condition makes it also important for the competing regional blocks to reinforce the direct interaction and coalition with fast growing East Asia in order for those regional areas to implement autonomous development.

$({\it Relationships with \ East \ Asian \ region})$

Securing of international competitiveness in siting of industries and ingestion of the growth and drive from overseas including East Asia region requires our nation to establish general transportation network directly connecting the regional blocks and East Asia regions in order to ensure smooth logistics and passenger traffic while maintaining the international base position for transit between East Asia region and the other global regions.

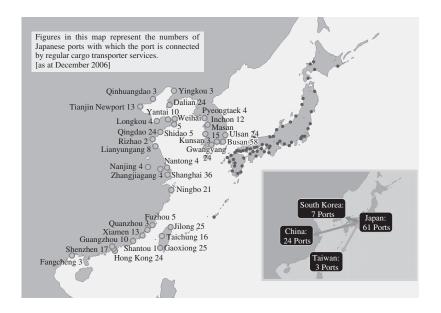
The volume of logistics between our nation and East Asia region has been soaring in recent years as evidenced by the 138.92 million tons of port freight exports from Japan to East Asia in 2004 (3.2 times as much as 1980), taking up 56% of total port freight exports from Japan to overseas.

Feature of the logistic of east Asia region and Japan is that transport is done in bulk and frequently over distances similar to those of the logistics within Japan. Consequently, the logistics between our nation and East Asia calls for the swiftness and affordability at the domestic logistics level, and furthermore, promotion to develop the "Next-day Freight Service Area" that enables the freight to be delivered within the following day via express marine transport is on the agenda.

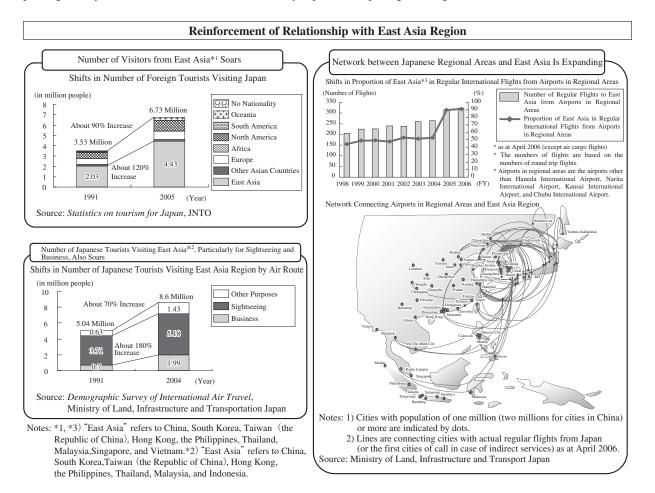


Notes: 1) Transaction volumes of the class "Koh" ports as stipulated in the Rules on the Port Investigation(172 Ports) 2) NIEs3 is comprised of South Korea, Taiwan (the Republic of China), and Hong Kong. Source: *Port and Harbour Statistics*, Ministry of Land, Infrastructure and Transport Japan





The passenger traffic between our nation and East Asia has also gained drive in late years from the sources including business demand and expansion of the tourism interaction, resulting in a 70% increase in the number of Japanese outbound passengers to East Asia over the period from 1991 to 2005. As the passenger traffic increases its density, locations in Japan and East Asia call for the coverage expansion of the "East Asia One Day Area" where a certain amount of task can be completed at the destination on the departure date, and the development promotion of the "Day Trip Business Area" where passengers may even make the business excursion a day trip after completing the assignment.



(Roles and Challenges of Ports and Airports)

Improvements in the functionalities of ports and airports handling those augmenting logistics and passenger traffic is of great importance in ensuring the global competitiveness at the same time internalizing the uplifting pep overseas such as that of East Asia.

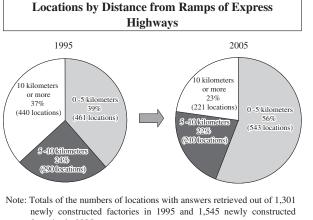
Having issues including expensive costs and longer lead time, ports need reinforcement of the logistics functions and further improvement in the service to keep up with the increasing inbound/outbound freight from China. On the other hand, airports have been stymied in getting on a par with increasing international demand as well as in the development of national airway network by the issues such as capacity limits of central airports in the metropolitan city areas.

Coping with those issues entails the network to enable effortless logistics and passenger traffic to address globalization and reinforcement of ties with East Asia region by upgrading the ports and airports in their structural and non-structural aspects including improvement in the function and accessibilities of international hub ports as well as in the function of central airports in the metropolitan areas. (Roles and Challenges of Roads)

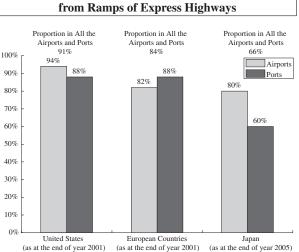
Smooth connection of national/international logistics via international hub ports and airports are of great importance from the perception concerning international competitiveness of regional areas.

The relationship between domestic logistics situation and manufacturing locations shows the accessibility of the locations highly prioritized in the newly constructed factories in the year 2005, of which 56% are located within 5 kilometers and 78% are located within 10 kilometers from the ramps of toll highways.

However, there are emerging needs of solutions for issues such as premature road network developments including existing strips where ISO container semi trailers are unable to drive even on the artery roads strategic to international logistics along with the relatively low level of road development for access to the strategic airports and ports compared to those of the Western countries.



factories in 2005. Source: Survey of Factory Location Trends, Ministry of Economy, Trade and Industry



Strategic Airports/Ports Located within 10 Minutes

Source: Ministry of Land, Infrastructure and Transport

(Status of social capital improvements in regional areas)

It is of importance for the development of the regional areas in the context of the globalizing economy to internalize the growth and the vitality in the East Asia region and other oversea regions by addressing aforesaid challenges concerning international logistics and passenger traffic. Responsiveness to the extending economic activities within the nation and promotion to augment the volume of population interacting with the region are also crucial challenges.

Having considered the foregoing, the regional blocks require promotion of a strategic social capital improvement by the "select and focus (or identify and concentrate)" method clearly setting out the prospect as to the way the regional areas should be and implementing projects in accordance with their priorities identified based on such prospect. Upon such promotion, it is also of importance to enhance the effects generated by the social capital improvement in a synergistic manner by making use of non-structural measures including upgrading of port/airport procedures, and by coordinating the promotion and nongovernmental projects.

[City planning and community planning under the circumstance of deflating population]

(Issues on city planning and community planning with deflating population)

The Population Census 2005 saw more than 70% of the municipalities facing population decrease with their respective populations smaller than those of the previous Population Census implemented in 2000.

The result of a survey implemented for 30 municipalities selected out of 654 municipalities with population descent of 5% or more in the period from 2000 to 2005 concerning the impact of the population diminution to the regional areas had identified those areas suffering from such difficulties in maintaining the community functions as difficulties in passing on the traditional activities to the next generation due to the intensifying population diminution and graying. There also existed a prominent amount of answers describing decays in the agriculture, forestry, and fishery, devastation of farm plots, and prostration of commerce and shopping malls.

To address such situation, target has to be set to establish sustainable regional areas where higher quality of life is made available in the residents' livelihood spheres despite the conditions of population decrease by utilizing the culture, tradition, natural features and so forth unique to their respective own. Upon setting the city planning target, a shift from the current idea of city planning where infrastructure is developed in line with the increment in the population of municipalities, to the one to realize compact city that is befit to the existing infrastructure stock is inevitable. Also, it is of great importance for the respective regional areas to engage into the rejuvenation by means of utilizing the resources characteristic to the respective regional areas.

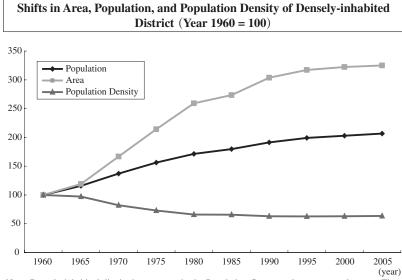
(Diffused municipal structure)

The sprawl in the wake of the population increase over the postwar era left no option for the urban area but to expand with their population decreasing, which is not as prominent as before in recent years, but which will result in those urban areas experiencing the peaking off of their population in the lingering sprawl.

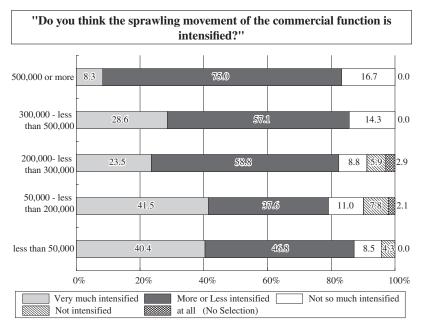
Such population sprawl resulted in the increasing dependency on the motor vehicle in the population's daily lives as well as the intensifying suburbanization of the urban functions such as commercial function.

According to the Survey on the Demographic shifts, other Socioeconomic trends and Land Use, more than 80% of the people states the sprawling movement of the commercial function is either "very much intensified" or "more or less intensified" regardless of the size of the cities.

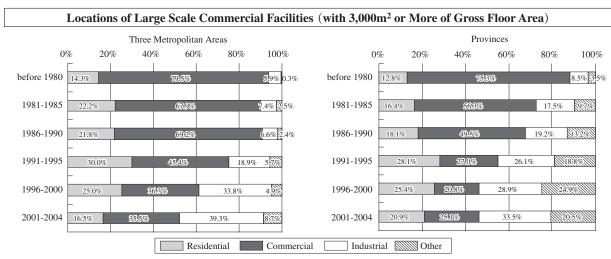
In fact, the location of the large scale commercial facilities by the zoning of city planning shows the trend of location preference to the vicinities of the city centers as evidenced by the recent downfall in the numbers of locations within the commercial oriented zoning districts along with increase in those within the industrial zoning districts and the blank zoning districts.



Note: Densely-inhabited district is a concept in the Population Census and represents urban area. The densely-inhabited district is defined as the area that has a population of more than 5,000, and that is comprise of basic unit subdivisions with higher population density (i.e. more than 4,000 per square kilometer as a general rule) located adjacent to each other. Source: *Population Sensus*, Ministry of Internal Affairs and Communications



Source: Survey on the Demographic shifts, other Socioeconomic Trends and Land Use 2004, Ministry of Land, Infrastructure and Transport Japan



Notes: 1) Residential: Exclusively Residential Zones for Low-rise Buildings(Class 1,) Exclusively Residential Zones for Low-rise Buildings (Class 2,) Exclusively Residential Zones for Medium-and High-rise Buildings (Class 1,) Exclusively Residential Zones for Medium-and High-rise Buildings (Class 2,) Residential Zones for Medium-and High-rise Buildings (Class 2,) Residential Zones (Class 2,) and Semi-Residential Zones (Commercial: Neighborhood Commercial Zones and Commercial Zones

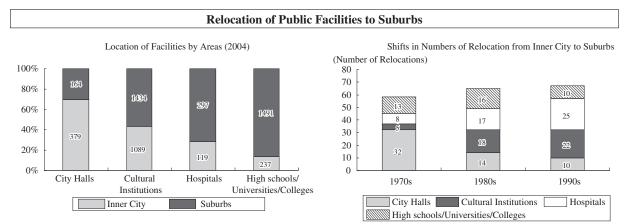
Industrial: Semi-industrial Zones, Industrial Zones, and Exclusively Industrial Zones

Other: Urbanization Control Areas, Non-Zoning/Blank Areas, and areas other than the Town Planning Jurisdiction Areas 2) Totals of the retail premises with areas 3,000 square meters or more engaging into the merchandizing business as stipulated in the Building Standards Law.

3) As at the end of the year 2004.

Source: Ministry of Land, Infrastructure and Transport Japan

On the other hand, the locations of the public facilities show 70% of the hospitals and nearly 90% of the high school and universities/colleges located in the suburbs, as well as particularly intensified development of the hospitals and cultural institutions relocating to the suburbs in recent years.



Notes: Number of subjected cities: 551 cities with provided answers out of 666 cities (exclusive of the Government Ordinance Cities) Study Term: from January 19 to February 20, 2004

Source: Survey on the Demographic shifts, other Socioeconomic Trends and Land Use 2004, Ministry of Land, Infrastructure and Transport Japan

(Planning of compact cities)

The diffused urban area is inefficient as to the costs related to the city operations including maintenance of public facilities. Also, as motor vehicles for personal use are prerequisite to such diffused urban area, the diffused urban area imposes not only inconvenience on senior citizens and other transportationally challenging population, but also significant impacts on the environment.

The goal must be the municipal structure free of excessive dependence to motor vehicles for personal use by elimination of freely diffusing urban functions and integration of commercial, governmental, medical, cultural functions with wider service area in order to manage the finance of the municipalities and to maintain the regional communities under the circumstances of the dawn of the society with decreasing population and intensifying graying.

The city planning with various urban functions integrated into smaller area, for the enjoyment of comfortable livelihood by the majority of people including the minors and the senior citizens, and with abundance of prosperity must be realized by means of properly utilizing the city planning scheme and supportive measures under the "Act Concerning the City Center Revitalization", thereby integrally promoting the proper location of the urban functions and development of city centers.

(Rejuvenation efforts utilizing regional qualities)

Regional rejuvenation efforts amid population decrease require utilization of the regional characteristics.

Such a point of view also emphasizes on, for example, the recovery and utilization of historical/cultural/scenic resources cumulated in many city centers, in the case of city center rejuvenation.

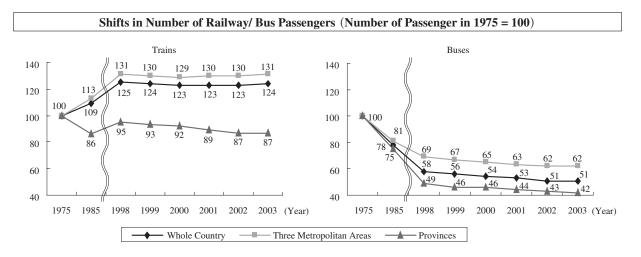
The result of the survey concerning the regional revitalization efforts of the 30 municipalities with population decrease shows the majority of those municipalities are upon such attempt to augment the number of visitors as promotion of tourism utilizing the nature and culture characteristic to them. Also, the promotion of agriculture, forestry, fishery and other regional industries, such as establishing specialty products of the regions as brands, is enthusiastically implemented especially by smaller municipalities. Some of the smaller municipalities are further seeking to liaise with their residents in the rejuvenation of their regions. Such approaches with residents taking initiatives are considered to be increasingly important in the rejuvenation under juxtaposing challenges in regional economy by utilizing their own unique resources.

[Public transportations supporting regional dynamism]

(Decrease in the number of public transportation passengers)

The public transportation playing a key role in community transit has been experiencing a decrease in its passengers due mainly because the wide spread of family vehicles.

Number of railway passenger shows healthy shifts in the three metropolitan areas, but is indicating a drop in the provinces. Number of bus passengers decreasing both in the three metropolitan areas as well as in the provinces spells out the steeper downfall in the provinces. The passenger decrease is followed by a series of discontinued railway services, as well as continued decline in the number of bus routes up until recent years.

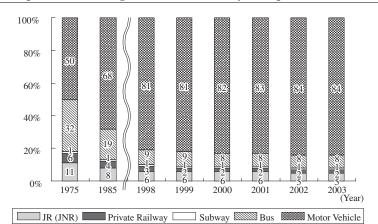




(Spread of family vehicles mainly in the provinces and its impacts)

As shown in the shifts in composition of passengers in the provinces by the transportation methods, the proportion of car passengers has been drastically increased, resulting in the higher dependency on family vehicles. In line with the increase, permeation of family vehicles has been on the rise, exceeding more than one car per household in 42 prefectures in March 2005.

Composition of Passengers in the Provinces by Transportation Methods



Notes: 1) Figures for JR, private railway (including subway) are derived by proportionally dividing the respective annual total passengers of the nation as shown in the Urban Transport Yearbook among the annual total passengers of the respective prefectures.

2) The figures for the provinces are derived by subtracting figures for the three metropolitan areas (i.e. the Metropolis of Tokyo and Saitama, Chiba, Kanagawa, Gifu, Aichi, Mie, Kyoto, Osaka, and Nara prefectures) from the national total.

Sources: Urban Transport Yearbook, Suburban Transport Yearbook, Institution for Transport Policy Studies

(Emerging trends in public transportation)

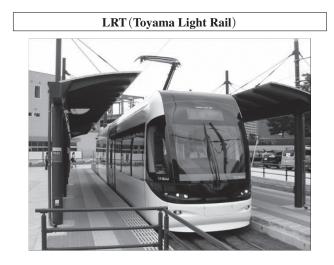
Circumstances surrounding public transportation are increasingly challenging as the passenger decreases especially in the provinces. To respond to such circumstances, some regional districts are developing new transportation systems corresponding to their respective demands and situations with a prospect to recover the prosperities in the streets by improving accessibility to the city center.

Among those developments are introduction of LRTs (Light-rail Transit: Next generation tramcar system) or Japanese BRTs (Bus Rapid Transit), introduction of Community Buses intended to eliminate No Transportation Areas, Implementation of paid welfare transportation services by NPOs.

(Public Transportation for regional revitalization)

The public transportation in the regional areas has undertaken a vital function to ensure and improve the quality of life of the respective regions by enabling dynamic urban activities, promoting the inter-regional communications, including tourism and reducing the environmental load while supporting the independent lives of the residents. Realization of compact city planning also requires improvements in accessibility to the city centers, which makes it high on the agenda to revitalize and to reinstall the public transportation for the purpose of adding more lively breath to regions.

Utilization of community buses and paid welfare



Community Bus (Moo-bus or "Move-us" in Musashino City, Tokyo)



transportation services by NPOs are also required in the regions highly dependent on family vehicles so as to ensure the transportation of the senior citizens and transportationally challenging population aside from the development of easily drivable vehicles and environment.

In fact, some activities of a regional community working as one in installation of new forms of transportation services differentiated from the conventional services and befit to the regional situations have been sprouted, which has to be nurtured into robust trees of national movement.

[Population in charge of supporting vitality of regions under population decrease and graying]

(Population in charge of supporting vitality of regions under population decrease)

Intensifying population decrease and graying gives rise to a question as to who are to be in charge of various regional activities. On one hand, there has been developed a concern of decreasing labor force population to support the regional economy. On the other hand, provision of governmental service at the level as has been available would become increasingly difficult due to the limitation imposed by downscaling regional economy. The former issue requires employment environment where variety of human resources can be involved and therefore it would become particularly important to develop an environment where females can easily join the labor force even in the period they are assigned with tasks as mothers. The latter requires regional planning based upon a "renovated governments" seeking to improve their services in liaison with various private entities. The trend of "Baby Boomers" with their mass retirement expected to start as of the year 2007, are particularly attracting attentions as the candidates for the population in charge.

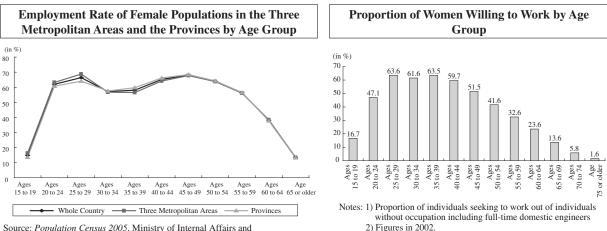
(Planning of environment where mothers can easily join workforce)

The employment rate of female by age group exhibits an M-shaped line due to the relatively lower number in their 30sThe result is believed to be attributable to many women retiring on their delivery and child care period. At the same time, the larger proportion of women in their 30s willing to work implies the fact that those retirements are not necessarily their desired option.

As shown in the comparison between the female employment rate in the three metropolitan areas and that of regional districts area, the decrease in their 30s is slightly more in the three metropolitan areas than in the provinces, and so is the stagnation upon subsequent recovery.

Also, the relationship between employment rate of female population and total fertility rate (or number of children a female bears in her life) by prefecture exhibits a direct proportion. There presumably exist effects of more or less developed environment where women can work at the same time being mothers in the areas with higher female employment rate at the background thereof. To support this observation, the number of child-care centers per 100,000 Individuals of Ages 0 to 5 and employment rate of female population are in direct proportion.

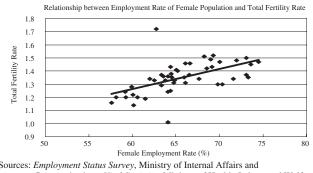
The environment to support bringing-up of children has to be developed in the society as a whole in order for mothers to join the workforce.



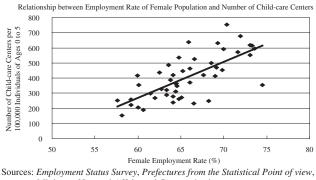
Source: *Population Census 2005*, Ministry of Internal Affairs and Communications

 Figures in 2002.
 Source: Employment Status Survey 2002, Ministry of Internal Affairs and Communications

Relationships between Total Fertility Rate and Employment Rate of Female Population / Number of Child-care Centers Per 100,000 Individuals of Ages 0 to 5 and Employment Rate of Female Population



Sources: Employment Status Survey, Ministry of Internal Affairs and Communications, Vital Statistics, Ministry of Health, Labour and Welfare



Ministry of Internal Affairs and Communications

(Year 2007 Problem)

Mass retirement of so-called "Baby Boomers" (Born in the years from 1947 to 1949) is expected to be commenced as of the year 2007. The mass retirement period of this generation called "Year 2007 Problem" is perceived as significant challenges including issues in succeeding to skills and competence in a company.

Meanwhile, considering the fact that the proportion of answers opted for "willing to work after 60 years of age" amounted to a significant 70.7% in the group of ages 55 to 59 according to the First Longitudinal Study of Mid Aged and Senior Citizens by the Ministry of Health, Labour and Welfare (2005), utilization of such populations that is willing to join workforce will be increasingly important as decrease in the number of labor force population is expected to decrease in the future.

(Regional planning and Baby Boomers)

According to the Population Census 2005, the "Baby Boomers" residing in the three metropolitan areas amounted to 50.3%, compared to only 35.2% as at the Population Census 1955.Based on the foregoing, a major scale migration of the "Baby Boomer" generation from the provinces to the three metropolitan cities for employment and other purposes can be identified.

Residential Address Distribution of "Baby Boomers" by Region					
	1955		20	005	
	Baby Boomers	Total Population	Baby Boomers	Total Population	
Total	7.28million	89.28million	6.88million	127.77million	
Three Metropolitan Areas	2.56million(35.2%)	33.21million(37.2%)	3.46million (50.3%)	64.18million(50.2%)	
Tokyo Area	1.16million(16.0%)	15.42million(17.3%)	1.82million(26.5%)	34.48million(27.0%)	
Nagoya Area	0.55million(7.5%)	6.84million(7.7%)	0.60million(8.7%)	11.23million(8.8%)	
Osaka Area	0.85million(11.7%)	10.95million(12.3%)	1.04million(15.1%)	18.48million(14.5%)	

Note: "Baby boomers" refers to the generation born in the years from 1947 to 1949, except for the year 1955 where the term refers to the population of ages 6 to 8 as at October 1, 1955 (or as at the implementation of the Population Census in the year) Source: Population Census, Ministry of Internal Affairs and Communications

Attentions are attracted on the preferences of the "Baby Boomers" as the generation having experienced such demographic shifts, with respect to the post retirement dwelling.

Results of the Opinion Poll on the Symbiosis and Interaction of Cities and Farming, Mountain, and Fishing Villages by the Cabinet Office shows a slightly larger proportion of urban residents in their 50s opted for either "Yes I do" or "I would say I do" for the question "Do you have a desire to have habitation with two dwellings alternating urban area on weekdays and farming, mountain, or fishing village on weekends?" than the other age groups.

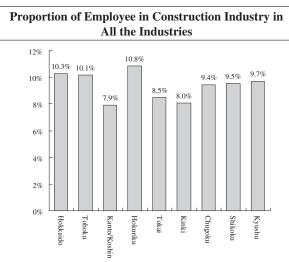
There is also a chance of increased activities of communicating population out of this generation, including the aforesaid two area dwelling, thereby contributing the regional revitalization in the future.

The National Survey of Lifestyle Preferences by the Cabinet Office further shows that the motivation for the social action program increases in line with the age of people in their 30s or older, which is also increasing the expectation for the "Baby Boomers" to play a key role in town and region planning activities with the participation of residents.

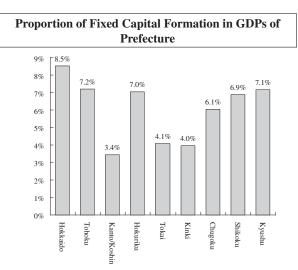
[New role of construction industry in regions]

(Situation of construction sector)

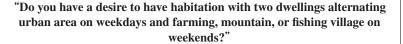
Taking up about 10% in the total employees in all the sectors, and being the industry in charge of social capital improvement in arrearage and providing more job opportunities, especially in the provinces with significant amount of public investment in their economy, construction sector is undertaking a role as an essential industry of region.

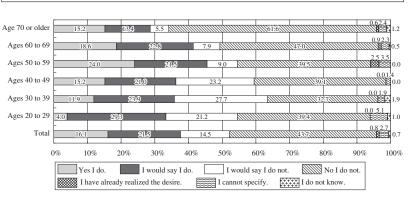


Source: *Labour Force Survey*, Ministry of Internal Affairs and Communications

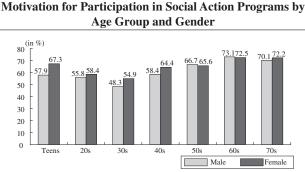


Source: Prefectural Accounts 2004, Cabinet Office





Source: Results of the Opinion Poll on the Symbiosis and Interaction of Cities and Farming, Mountain, and Fishing Villages, 2005, Cabinet Office

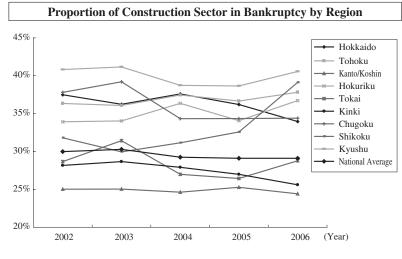


Source: National Survey of Lifestyle Preferences 2005, Cabinet Office

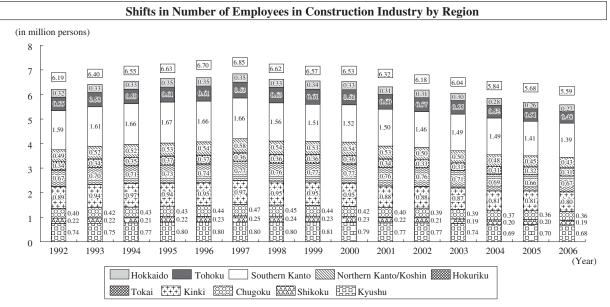
The construction sector in the regions are, however, now experiencing a severe management environment due to the decreasing trend of investment in construction, and particularly the impacts of significant cut of public investments both from the regional and national governments.

The situation is further aggravated especially in the provinces as evidenced by the more proportion taken up by the sector in the total number of bankruptcies.

The number of employee has been decreased by over one million since the number peaked off in 1997.



Source: Reference of Tokyo Shoko Research, Ltd.



Source: Labour Force Survey, Ministry of Internal Affairs and Communications

(Multiple tasks undertaken by construction sector in regions)

However, the sector in regions, currently exposed to the severe business climate as noted above, is expected to undertake a variety of roles in the regions because of its technologies and know-how cumulated in the course of the construction activities.

The sector has been contributing to the regions in the case of disasters by acting as a pivotal role in emergency measures and recovery measures against the disasters based upon agreements on disasters entered into by the national government or regional governmental organizations and construction industry associations or other organizations.

In addition, approaches responding to the new demands of the regions, such as expansion of the business scopes to other fields within the construction sector or new fields are intensified among the small to medium/ solid mid-range construction companies in regions. Among those are initiative trends that must be supported including 1) implementation of public facilities maintenance as the outsourcing of public undertakings expands, 2) entry to the forestry in the context of increasing land under abandonment of cultivation, and 3) public transportation and welfare service provision in the depopulated regions with intensified graying, to name a few in practice. Those initiative trends must be supported.

[Tourism promotion for more interacting population]

(Tourism promotion and regional revitalization)

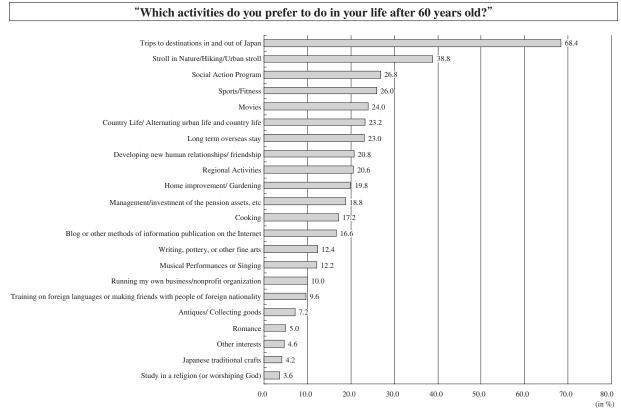
With its available options for the creativity of respective regions to utilize their own resources in their approaches, the tourism drastically contributes to the regional revitalization by its significant economic effects and by revitalization of interaction among regions.

The approaches to attract tourists are also opportunities for the region itself to rediscover itself and to redefine the attraction of the regions, thereby developing pride and affection among its residents to their own region, which enables for the region to promote region planning with more dynamism.

(Approaches for the tourism promotion)

It is important in the approaches promoting tourism, to be implemented by the initiative of regions themselves. The National Government is expected to develop the environments to attract foreign sightseers while supporting the independent approaches of regions in the aspects of both structural improvements and non-structural measures.

Currently our nation is engaged into the efforts involving its national government to establish tourism based country. In addition, the "Baby Boomers" has a strong preference to tourism, which results in increasing demands. The regions are invited to make most of the opportunities to proceed on their own approaches for the tourism promotion.



Source: Survey on Post Retirement Life of the Baby Boomers, 2005, Nomura Research Institute

[Challenges of regions on the development of environment]

(Issues of regions on measures against disasters)

Implementation of measures including ones for earthquakes, landslides, and floods are among the most essential requirements to make habitable conditions in the regions of Japan, because of the conditions on its land and nature including its position, topography, and meteorology putting it in a position vulnerable to earthquakes, typhoons, and torrential rains.

In view of the accidents where the senior citizens are victimized in the natural disasters in accordance with intensifying graying in recent years, the respective regions require furtherance of comprehensive measures against natural disasters including improvement in communication of the disaster information and establishment of supporting systems for the senior citizens upon such emergencies, and other non-structural measures.

(Challenges in the regions development of fundamental infrastructure of life)

Improvement in the various infrastructures supporting our daily lives including sewage, city parks, community roads as well as in the quality of the residential houses is indispensable for the better regional livelihood.

Particularly in relation to the graying, improvement in installation of more united and integrated barrier free environment throughout the public transportation, residential buildings and other structures, pedestrian spaces, city parks is of importance to realize regions with comfortable livelihood for all the residents including senior citizens and disabled.

(Challenges of disadvantaged regions)

The situation in the regions with ongoing depopulation further intensifies its severity as the national population had peaked off. The Population Census 2005 reveals that the number of municipalities with population decreased by 5% or more since the last census in 2000 was 654 (out of 2217 as at the census, or about 30% thereof) and 254 or about 70% of 361 in case of municipalities with population less than 5,000, and that most of those with 5% decrease and less than 5,000 are located in isolated islands, peninsulas, remote mountain ringed areas, areas with heavy snow, or other disadvantageous areas with respect to geographical and natural environment.

Implementation of the region planning with achieved balance of its natural environment and production base/ habitation environment by optimal use of its resources is required in such disadvantaged areas in consideration of the significance from the perception of land conservation, which calls for focused supports in the efforts including development of required infrastructure or ensuring daily transportation.

Chapter 3: Development of Measures Implemented by MLIT Aiming at Regional Revitalization

[Chapter 3 Key Points] —

Upon Implementation of the measures for regional revitalization, the role undertaken by MLIT has certain significance as it covers broader administrative areas cohesively related to the regional areas such as national land policies, social capital improvement, and transportation policies. This chapter sets out the development of MLIT measures in accordance with the basic understandings on the "MLIT Regional Revitalization Strategy" previously coordinated in November 2006.

It is also of vital from the perception of national revitalization as a whole to seek "attractive regions" with full of ingenuity by promoting approaches unique to the respective regions.

The National Government coordinated the "Regional Revitalization Policy Scheme" in February 2007 as describing the overview of the varieties of regional revitalization policies. The scheme also being a sort of "New Strategy for Support in of Regional Power" stipulates that the Government as a whole shall make efforts in promoting regional revitalization, and thereby promote the "motivation" of regions.

Upon Implementation of the measures for regional revitalization measures, the role undertaken by MLIT is significant as it covers broader administrative areas cohesively related to the regions such as land policies, social capital improvement, and transportation policies.

The itemized list of basic recognition under the "MLIT Regional Revitalization Strategy" previously set out in November 2006 by MLIT is as follows.

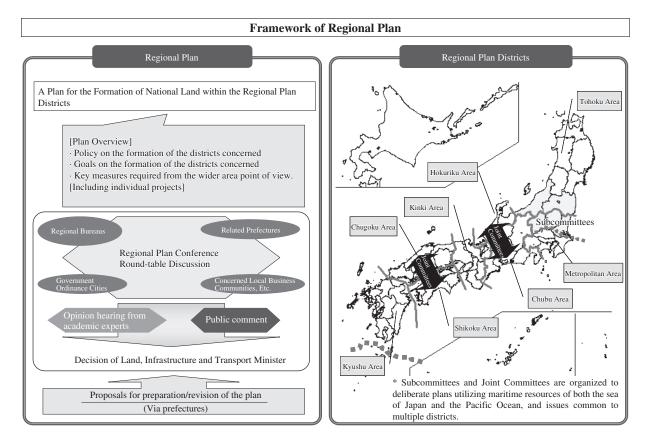
- ① As is stipulated in new National Spatial Strategies currently upon establishment procedures, that the measures shall be implemented to transform the land structure with one terminal-one axis configuration where its population and various functions are congested in the Pacific coastal belt with Tokyo as the single focus into the new structure with independent regional blocks, the promotion of regional revitalization calls for comprehensive support for the regional strategies of the blocks mainly consisted of projects of private sector as well as development of a base for competition of ingenuity in order for the regional blocks to be independent and to prosper.
- ⁽²⁾ It is also required within the regional blocks to support the approaches utilizing unique regional resources based upon the ideas of the "people" in the livelihood spheres and the level of grass roots, aiming to emphasize on the wealth of regional characteristics rooted upon the unique cultures, traditions, and natural environment, and to establish livelihood spheres with full of attraction.
- (3) In addition, promotion of tourism based country such as internalizing the demand of tourism in fast-growing Asian region or expanding international exchange with the region has tremendous contribution to the regional revitalization by increasing interacting population and by creating of new industries or employment.
- ④ On the other hand, land planning for the safe and peaceful land durable against disasters, realization of regions with comfortable living by improving the fundamental infrastructure for life, and efforts from the point of view to rectify the disadvantages due to the geographical/natural conditions such as isolated islands, peninsulas, heavy snowfall areas are all considered to be prerequisites to the promotion of regional revitalization as the development of the condition for the autonomous development of regions.

MLIT shall address the regional revitalization by utilizing all the measures concerned under the aforesaid basic understanding.

[Transformation to land structure enabling autonomous development of regional blocks]

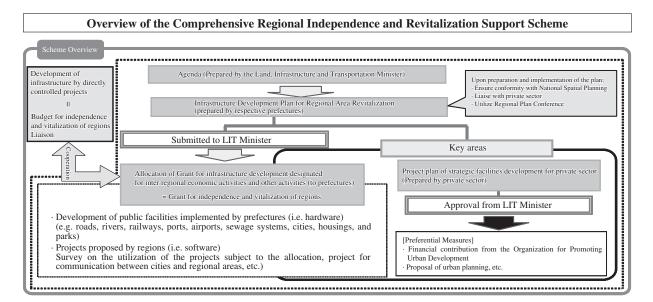
OPromoting establishment of the National Spatial Strategies

The national government will establish a National Spatial Strategy (National Plan) aiming to establish a land structure with independent regional blocks (in the middle of 2007.) The National Government and Regional Government will establish Regional Plans based upon the National Plan in cooperation through Regional Plan Councils (in the middle of 2008)



○Promotion of strategies on the independence and revitalization of the regions initiated by the region in coalition with private sector.

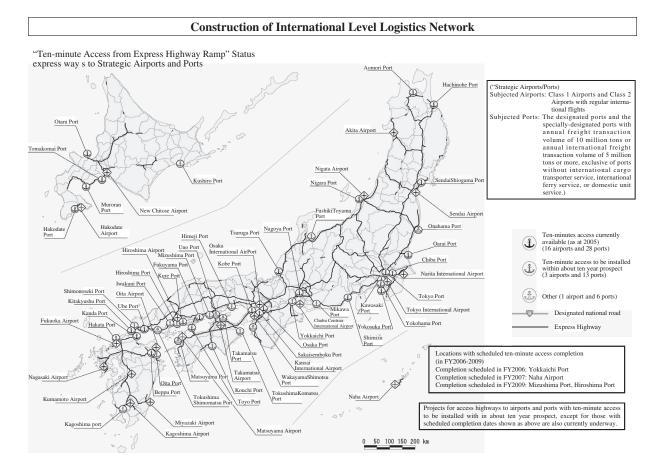
MLIT promotes strategies on the independence and revitalization of the regions initiated by the regions in coalition with private sector and establishes a comprehensive regional independence and revitalization support scheme for the autonomous development of the regional communities.



ODevelopment of basic infrastructure for growth covering wider area

MLIT promotes basic infrastructure for growth covering wider area as follows to internalize the growth and dynamism overseas including East Asia while promoting inter regional liaison and exchange by improving the function as an Asian gateway.

- · Reinforcement of the function of hub ports
- Improvement of accessibility by augmenting flights of air routes between regional airports resulting from re-expansion project of Haneda International Airport, etc.
- · Development of highways and railways for the access to airports/ports
- · Development of a network consisting of higher specification roads to emphasize the inter regional cooperation/exchange
- · Robust promotion of new Shinkansen projects



[Comprehensive support for the autonomous regional planning within livelihood spheres]

OPromoting creation of prosperity and dynamism in regional/ urban revitalization

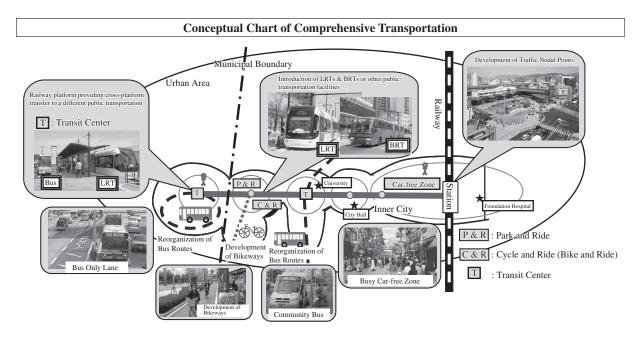
MLIT develops the following measures to promote urban revitalization while creating dynamism in regions.

- · Utilization of Community Renovation Grants
- · Revitalization of City Centers
- · Supports for the private urban development
- $\cdot\,$ Reinforcement of the measures against the Dense Urban District
- · Regional promotion by developing strategic location for exchange
- · Promoting development of Smart Interchanges on tolled highways
- Promoting two area dwelling
- · Promoting reinforcement of business bases by construction sector expanding to new fields

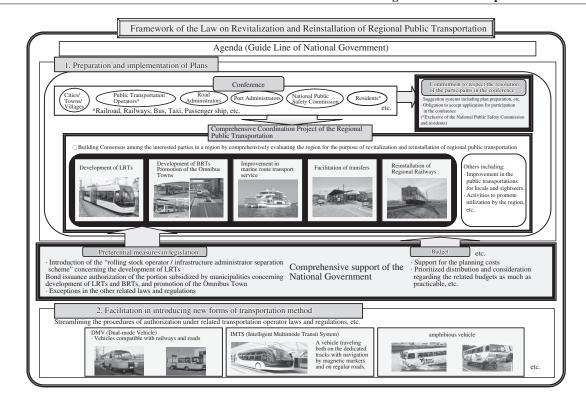
OPromotion of measures for transportation/logistics supporting the regional dynamism

MLIT promotes the following measures for revitalization of transportation supporting regional dynamism, improvement in accessibility, and streamlining of the logistics.

- Promotion of general transportation strategy in the urban/regional areas.
- · Improvement in urban railway network and revitalization of regional railway
- · Facilitating cargo companies to expand to the Third Party Logistics (3PL) projects
- Establishment of urban logistics total plan.



Framework of the Law on Revitalization and Reinstallation of Regional Public Transportation



OPromoting scenic city planning

MLIT promotes the construction of favorable scenery, Scenic Byway, underground construction of electric wire, restoration of riparian scenery by utilizing the Landscape Act.

ORegional planning/ dwelling planning to respond to the aging society with fewer children

MLIT promotes house planning for the comfort of households with senior citizens, newly married couple, and parents with children, as well as improvement in the livelihood quality by utilizing the Regional Housing Grants.

ORegional planning in liaison with residents in the region

MLIT implements regional planning with a new concept of "New Public" that offers meticulous services in cooperation of public organizations and various private entities, and promotes activities for the maintenance and improvement of residential neighborhood by the residents, development and utilization of road/roadside space with participation of various entities, and furtherance of city planning with participation of residents and NPOs.

[Promoting tourism based country for more exchange of regional population]

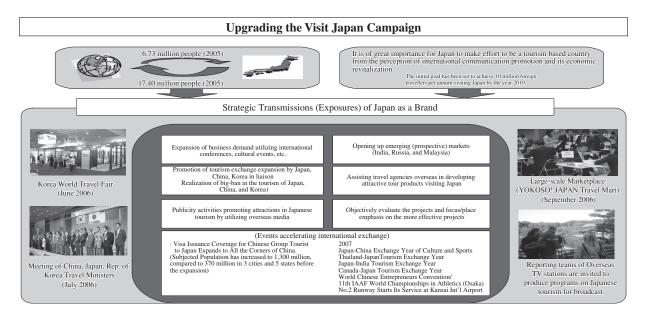
To promote tourism based country for more exchange of regional population, MLIT comprehensively develops both structural improvements and non-structural measures regarding the creation of attractive points of interests, promotion of foreign sightseers' visits including aforesaid measures such as promoting creation of regional dynamism and scenic region.

OCreation of attractive points of interests

MLIT promotes reinforcement of accessibility to the points of interests while promoting utilization of tourism renaissance projects and training of the personnel to be in charge of the creation of points of interests for the purpose of creating attractive points of interests.

OPromoting foreign visitors to Japan

MLIT promotes upgrading of Visit Japan Campaign and development of facilities to accept foreign tourists to promote foreign visitors to Japan.



ORevitalization of tourism

MLIT promotes "New Tourism" where emerging tourism demand and nature of tourism resources are taken into consideration.

[Development of condition for the regional revitalization]

MLIT promotes integrated structural improvements and non-structural measures against disasters as a set, development of infrastructure for the comfortable living in regions, formation of quality housing stocks, furtherance of comprehensive barrier free policy, promotion of disadvantaged regions including isolated islands, peninsulas, and heavy snowfall areas, utilization of geographical space information, preparation of land registry, etc. as the precedents to the regional revitalization promotion.

Part II

Trends in MLIT Administration

Chapter 1: New MLIT Policies Accommodating the Needs of the Times

[Result-oriented policy development]

MLIT implements its policies based on its performance that has been assessed in their PDCA (i.e. Deming cycle: Plan, Do, Check, Act.)

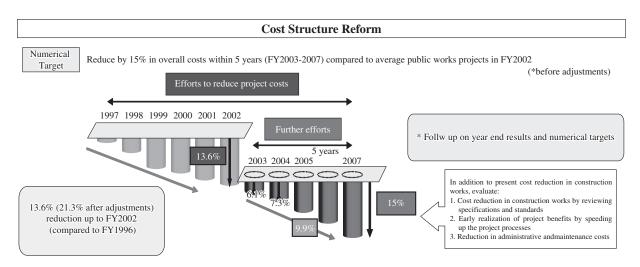
Under its policy evaluation basic plan, MLIT implements policy assessment (i.e. ex ante valuation), policy checkup (i.e. performance measurement), and policy review (i.e. program evaluation) with respect to the policy performance evaluation.

The project evaluation system for individual public works projects is already in place that integrates evaluation at project approval, reevaluation, and ex-post evaluation after project completion.

[Efficiency and competitiveness-oriented policy initiative]

OPromoting reform of the cost structure of public works projects

MLIT is reviewing the whole processes of public works projects in terms of cost reduction under the ministry's "program of cost structural reform on public works projects," which found 9.9% of overall cost reduction rate in FY 2005.



OEnsuring quality of public works and implementing appropriate tender contracts

In view of the Law on Quality Assurance Promotion of Public Works, improvement in the overall evaluation methods, including trial introduction of the "Construction System Verification Oriented Overall Evaluation Method" to the directly managed constructions and various supports relating to the outsourcing parties provided by the Regional Development Bureau to the municipalities, are implemented to better ensure the quality of public works.

In addition, as a part of condition ordering for the ongoing efforts to enlarge open tender coverage and to improve comprehensive evaluation method, the bid bond scheme has been introduced for elimination of bad/ incompetent suppliers and increasing clerical tasks, to be gradually implemented in the future while observing the implementation status.

The effort to eliminate so called "order intake at dumping price" has been further enforced considering its negative effect for the nation's safety and healthy development of construction industry.

OMaking effective use of the existing infrastructure stock and strategic facility management

To implement strategic facility management, introduction of the asset management method which prolongs the useful lives of facilities while reducing life cycle cost by appropriate maintenance is deliberated in a horizontal liaison between facilities, at the same time introducing facility management method for the government buildings.

OClearer information provision for consumers

To retrieve nation's trust in housing/construction/public transportation as promptly as possible, it is effective to ensure security by means of transparent disclosure of negative information including penalty history and monitoring of the market, based on which a cross-sectoral evaluation of the way publication should be is under way.

OReform of quasi-governmental corporations

The Housing Loan Corporation is scheduled to be abolished as of April 2007 to organize Japan Housing Finance Agency supporting and supplementing the housing financing of private financial institutions.

With respect to the Nippon Foundation, the "Bill Concerning the Amendment to the Motor Boat Racing Law" was submitted to the 166th session of the Diet, aiming at introduction of Designated Corporation Scheme, revision of subsidy scheme, etc.

Overhaul of special accounting and tax revenues exclusively reserved for road construction

The revision of special accounts have been scheduled for the integration of the special accounts of loans for road development, river improvement, port improvement, airport improvement, urban development into "Special Account for Social Capital Improvement Projects", as well as integration of special accounts for motor vehicle liability insurance business and motor vehicle inspection and registration into "Special Account for Motor Vehicle Safety" within FY2008.

Deliberations has been under way in reference to the "Law on Promotion of the Administrative Reform to Bring About a Simple and Efficient Government (Administrative Reform Promotion Law)" regarding overhaul of tax revenues exclusively reserved for road construction, resulting in a cabinet approval of "Practical Measures on Tax Revenues Exclusively Reserved for Road Construction" in December 2006.

[Establishing new relationships among national government, regional government and private sector]

 \bigcirc New relationship between the National government and regions

MILT is currently implementing reforms on subjects including improvement in regional initiative and discretion by replacing subsidies with grants. It is also promoting establishment of flexible standards/criterion to make appropriate options available for the regions in accordance with their own circumstances (i.e. introduction of the local rules.)

OUtilization of the creativity and ingenuity of private sector

The number of projects with proactively promoted PFI method amounted to 57 cases implemented as MILT related projects as at the end of December 2006.

The "Headquarter for Overhauling Regulation Reformation of MLIT" established in 2005, overhauled the regulation reformation and made a decision in March 2006 to implement 55 regulation reformations including installation of street bicycle parking lots under the scheme for long term occupancy of road property. On the other hand, designated structural reform districts are aggressively promoted as seen in the nationwide regulation reforms implemented with respect to 14 preferential measures reflecting the accomplishments in the districts.

OAdministrative operation open to the nation and promotion of interactive government

77 public projects had been implemented as at the end of December 2006 for the goal of "Guideline for the Resident Participation Procedure at the Planning Stage of Public Project under Control of MLIT."

In addition, "MLIT Hotline Station" set up to retrieve a broader knowledge of the nation's opinions and demands and to develop administration directly connected to the nation has monthly average of almost 1,400 communications including opinions.

[Drawing up the prospects on national land and social capital]

OPromoting establishment of the National Spatial Strategies

The National Spatial Strategy consists of two tier structure of National Plan and Regional Plan with an aim to transform ongoing planning initiated by the national government to the decentralized planning. The National Plan is scheduled to be approved by the Cabinet in the middle of 2007, whereas Regional Plan is scheduled to be established in the following year.

OPromoting establishment of the Key Plan of Social Capital Improvement for the next term

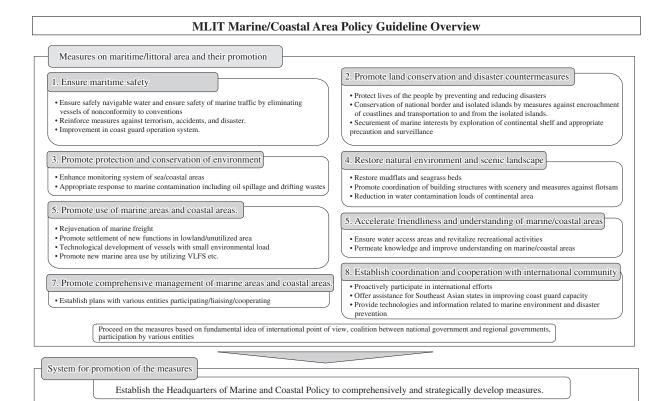
As the current Key Plan of Social Capital Improvement expires in 2007, the Social Capital Improvement Council and Planning Work Group of the Transportation Policy Council is currently deliberating upon drawing up of the superseding Key Plan of Social Capital Improvement in the next term to be put together as an midterm interim plan in the summer of 2007, and then to be approved by the Cabinet in the following summer.

[Promotion of innovation within the perimeter of MLIT field by utilizing ICT]

The "Promotion Headquarters for Innovation in MLIT field," established in October 2006, is scheduled to draw up "Promotion Outline of Innovation in MLIT field" around May 2007 covering four key subjects of 1) facilitation of passenger/freight/vehicle traffic, 2) realization of safe and affluent living environment, 3) promotion of regional revitalization, and 4) rationalization of social capital improvement, and to go proceed on implementing required efforts pursuant thereto.

[Promotion of marine/coastal region policy]

Japan, as a "maritime nation" has a stockpile of maritime/coastal issues and challenges that are mutually related in many cases. MLIT established the "MLIT Marine/Coastal Area Policy Guideline" in June 2006, and "MLIT Promotion Headquarters for Marine/Coastal Area Policies" in July 2006 for the general and strategic promotion of the measures concerning marine/coastal areas.



Chapter 2: Realizing a Tourism-based Country of Beauty

[Tourism trends]

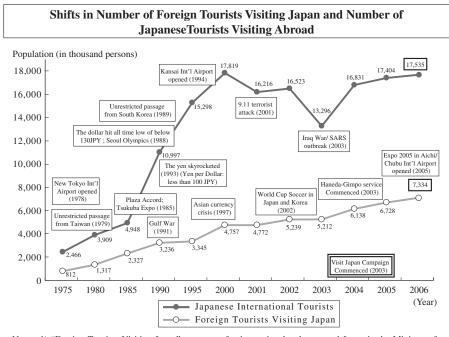
OSignificance of establishing tourism-based country

Tourism not only lends relaxation and colors to the lives of individual people, it also plays a key role in the growth of domestic economy, promotion of international understanding, and many other areas. MLIT is moving forward with two centerpieces of "strategic dissemination abroad of the Japan as a brand" and "creation of attractive points of interest/ tourism" to realize a tourism based nation.

"Tourism-based Country Promotion Master Plan" is going to be established pursuant to the "Tourism-based Country Promotion Basic Act" in effect as of January 2007.

OInternational/national tourism today

The estimated number of foreign tourists visited Japan in 2006 surpasses 7 million for the first time in its history amounting to about 7.33 million. The estimated number of Japanese tourists visited locations abroad in the year is 17.54 million, thereby the international tourist traffic is expected to hit all time high.



Notes: 1) "Foreign Tourists Visiting Japan" represents foreign nationals who entered Japan in the Ministry of Justice's statistics less that of those residing in Japan, and that of foreign nationals who landed on Japan temporarily.

2) Both "No. of Japanese travelers overseas" and "No. of overseas visitors to Japan" for 2006 are estimates. Source: Data of the Ministry of Justice

[Expansion of international tourism exchange]

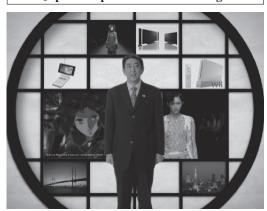
OUpgrading the Visit Japan campaign

The Visit Japan Campaign is currently under operation with a goal to achieve 10 million foreign tourists visiting Japan per annum by 2010. Expansion of international exchange in tourism is promoted by various efforts including hosting the 1st Meeting of China, Japan, Rep. of Korea Travel Ministers in July 2006.

ODevelopment of facilities to host foreign tourists visiting Japan

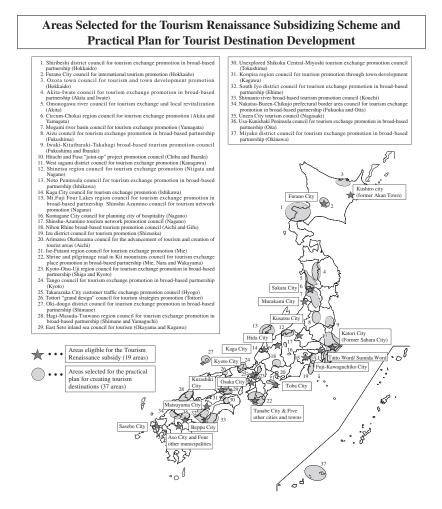
System to provide information on points of interest is being developed, including information provision in the public transportation in foreign languages, while improving system of interpreter tour guides.

Prime Minister Abe inviting foreign tourists to Japan in a promotion video footage



[Creation of attractive points of interest/tourism]

In support of a variety of activities implemented for the planning of points of interests attracting tourists from inside/ outside of the country, efforts are taken to utilize Japanese culture and industrial legacy as tourism resources, and to upgrade tourism at the same time promoting tourism renaissance. In addition, "Statistical Survey on Lodging and Travel" was commenced as of March 2007 to be utilized in planning and verification of policies on tourism. Travel environment of the nation is further developed by implementing promotion of tourism based upon the idea of universal design.



[Developing scenic landscapes and other aesthetic land planning]

ODeveloping good landscapes

In June 2005, the "Three Laws on Landscape and Greenery" went into full force. The number of landscape administrative organizations under the Landscape Law increased to 249 as at December 2006, whereas 23 organizations have established landscape plans.

To promote infrastructure development that pays adequate attention to landscapes, MLIT is piloting a landscape assessment system for some of the projects under the ministry's direct jurisdiction or management.

ODevelopment of attractive landscapes the public can be proud of

As a matter of principle, MLIT ensures that projects under its jurisdiction contribute to landscape development, in line with which the ministry formulated and announced landscape development guidelines for government buildings, urban development, roads, rivers, sediment control, coasts, residences and buildings, ports, and improvement projects for aids to navigation by the end of FY2006.

MLIT is also moving forward with the cosmetic removal of power poles based on the 2004-2008 "Plan to Dispense with Power Poles."

MLIT is also promoting the "Scenic Byway Japan" project, for which the "Scenic Byway Japan Strategic Council" was established with knowledgeable individuals and corporate executives in December 2005 to consider and establish the principle, system, and scheme of the project.

Chapter 3: Promoting Regional Revitalization and Urban Renaissance

[Initiatives toward regional revitalization and urban renaissance]

It is urgently important that the central government support autonomous and independent initiatives that take advantage of regional creativity and ingenuity to reinvigorate regional areas. Laying the groundwork for mobilizing integrated measures and creating an environment where the private sector can exercise its expertise to the full hold a key to enhancing the charms and international competitiveness of cities.

In the context thereof, MLIT is making efforts for the regional revitalization/urban renaissance in a close cooperation with the Headquarters for Regional Revitalization and the Urban Renaissance Headquarters in the Cabinet Office, such as the "Bill Concerning the Amendment to the Special Measures Law on Urban Renaissance" comprised of subjects including extending deadline of application for private sector urban renaissance project certification and establishment of committee system for varieties of entities to participate presented by MLIT at the 166th session of the Diet.

[Promoting policies that support regional revitalization and urban renaissance]

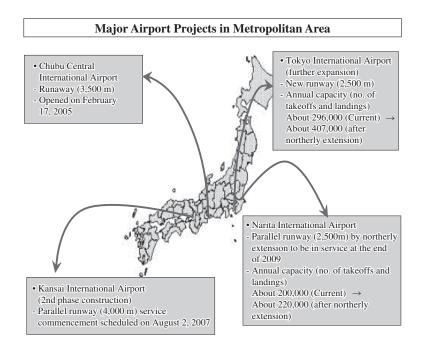
MLIT is working for the expansion and better operation of "Regional Revitalization Infrastructure Reinforcement Grants," "Regional Housing Grants," "Community Renovation Grants," and other grants, along with promotion for local governments to take advantage of the expertise and funds of the private sector.

Other physical and non-physical infrastructure development implemented or supported by MLIT includes: rejuvenating built-up areas within cities, reviewing city planning systems for the proper locations of urban functions, developing traffic nodes, eliminating highway-railroad grade crossings, presentation of the "Bill concerning revitalization of local public transport" to the 166th meeting of the Diet, and other developments revitalizing public transport that supports local life.

[Promoting urban renaissance projects]

OAchieving various forms of vigorous exchanges and economic activities

MLIT is working to reinforce the capacity for international exchange and logistics and to develop ring road networks.





International Comparison of Metropolitan Ring Expressway Networks



Ring toll highways in service
#===== Planned ring toll highways
Other toll highways
Other highways

Length as at the survey conducted in March 2006 Population as at the survey conducted in March 2005

Planned length:	521 km				
Length currently in service:	180 km				
Installation completion rate:	35%				
Population: 28.57 million Population density 4,459 per sq. km.					

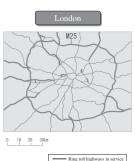
Source: MLIT



_____ Other highways ______ Length as at the survey conducted in March 2006 Population as at the survey conducted in 1999

Planned length:	313 km					
Length currently in service:	262 km					
Installation completion rate:	84%					
Population: 8.61 million Population density 4,482 per sq. km.						

Source: Length: Regional Road and Infrastructure Planning division, Île-de-France



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Ring toll highways in service

"" Planed ring toll highways

Other toll highways

Other highways

User highways

Length as at the survey conducted in March 2003

Population as at the survey conducted in 2004
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Planned length:	188 km
Length currently in service:	188 km
Installation completion rate:	100%
Population: 9.06 million	
Population density 2,208	per sa. km.

Source: Length: Department of Transport

Berlin



Ring toll highways in service
 Planned ring toll highways
 Other toll highways
 Other highways

Length as at the survey conducted in 2006 Population as at the survey conducted in 2003

Planned length:	222 km				
Length currently in service:	216 km				
Installation completion rate:	97%				
Population: 4.19 million Population density 994 per sq. km.					

Source: Length: MAXIATLAS 2006/2007, Autobahn HP

OMaking cities for safer life

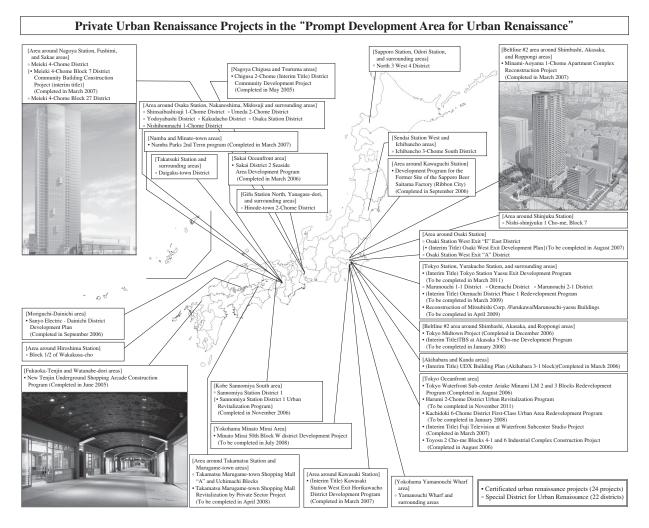
MLIT aims to further develop key broad-based disaster prevention bases that serve as the center for disaster prevention activities covering many local governments. The ministry also focuses on rebuilding safe and secure cities through coordination between anticrime measures and community building initiatives.

OBuilding a favorable urban environment

MLIT is promoting city makeovers to zero emissions of waste in metropolitan areas, revitalization of urban environment infrastructure, and improvement of Lake Biwa and the Yodo River basin environment.

OPromoting urban development initiatives by private sector

The number of "the Prompt Development Area for Urban Renaissance" under the "Special Measures Act for Urban Renaissance" to be developed as the center of urban renaissance in the first opportunity amounted to total 64 designated areas where various urban development initiatives by the private sector are under way (as at the end of December 2006) in Tokyo, Osaka, and other Designated Cities and/or Prefectural Capital Cities.



OFlexible budget allocations promoting urban renaissance

Flexible allocation measures of budgets including the Urban Renaissance Project Promotion Budget are available throughout a fiscal year to facilitate effective project implementation by various government offices.

Chapter 4: Setting the Stage for an Independent and Vibrant Life

[Realization of a barrier-free society based on the concept of universal design]

The society of universal design is addressed to be realized by improving in both structural and non-structural aspects as the "Law for Promoting Barrier-free Transport and Facilities for the Elderly and the Disabled (New Barrier-free Law)" has entered into force as of December 2006.

Percentage of Barrier-free Facilities in Public Transportation							
Transportation system facilities (with daily average total of users being 5,000 or more)							
	Total	Facilities in conformity with transport accessibility improvement standard (Note 1)	Proportion in total				
Railway/tramway stations	2,771	1,560	56.3%				
Bus terminals	44	33	75.0%				
Passenger ship terminals	7	5	71.4%				
Airport terminals	23	10	43.5% (100%) (Note2)				

1) Total of those in conformity with the transport accessibility improvement standard (in relation to the width of passageways, slopes, escalators, elevators, etc.) as stipulated in Article 4 of the Transport accessibility improvement Law.

2) All the airport terminals are equipped with elevators, escalators and slopes accessible to the disabled as at the end of March 2001.

OVehicles, etc.

	Total of	Facilities in conformity with transport	Proportion in
	vehicles, etc.	accessibility improvement standard	total
Railway/tramway rolling stocks	51,595	16,586	32.1%
Buses	57,739		
Low-deck buses		16,237	28.1%
Non-step buses		8,639	15.0%
Passenger vessels	1,131	90	8.0%
Airplanes	483	227	47.0%

Number of Accreditations under the Accessible and Usable Building Law												
FY:	1994	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
FY total	11	120	229	320	382	366	332	232	280	367	386	345
Cumulative total	11	131	360	680	1,062	1,428	1,760	1,992	2,272	2,639	3,025	3,378

Source: Ministry of Land, Infrastructure and Transport Japan

[Development of parenting environment in the society with declining birth rate (Nesting Aid)]

MLIT is making efforts in developing environment without any obstacles for children's growth, such as support in obtaining residence befit to newly married couples and parents with children, development of safe pedestrian spaces, and furtherance of safety measures in the city parks, as well as in providing support to join workforce at the same time being a mother, including promotion of telework and child support transportation service.

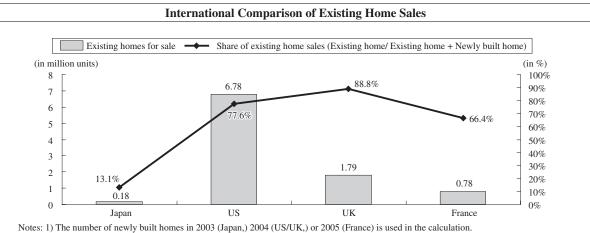
[Responding to the aging society]

In addition to the efforts to develop a safely habitable environment for the senior citizens, MLIT is striving to provide transportation service to address aged society as evidenced in the entry into force of the "Revised Road Transportation Law" entered into force as of October 2006 creating a registration system enabling NPOs and other entities to provide paid welfare transportation and paid transportation in depopulating area.

[Providing quality housing]

OPromotion of the Basic Program for Housing (National Plan)

The "Basic Act for Housing" was enacted in June 2006 followed by the approval of the Basic Program for Housing (National Plan) in September by the Cabinet. MLIT is currently working on the development of quality housing stocks and their inheritance to the future generation, development of environment for housing market where various habitation demands are realized, and securement of housing stability for those with significant requirement of housing stability.



Notes: 1) The number of newly built nomes in 2003 (Japan,) 2004 (US/UK,) or 2003 (France) is used in the calculation.

Sources) Japan: *New Dwellings Started (FY2004)* MLIT, 2003 Housing and Land Survey, Ministry of Public Management, Home Affairs, Posts and Telecommunications (MPHPT)

UK: Communities and Local Government Website (http://www.communities.gov.uk/)

France: Ministry of Transportation, Facilities, Tourism and Ocean (http://www.equipement.gouv.fr/)

OPromotion of favorable housing supply

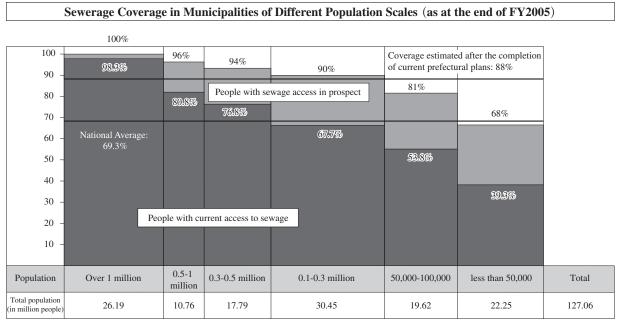
MLIT is making efforts for effective use of fixed term lease on land and the revitalization of "new towns."

US: Statistical Abstract of the U.S. 2006

[Realizing comfortable living]

OSewerage development

MLIT is working for the upgrading functions and improvement in the maintenance of sewage facilities while promoting dissemination of waste water disposal by sewage.



Source: Ministry of Land, Infrastructure and Transport Japan

ODevelopment of city parks, etc.

Development of city parks is promoted while improving the functionalities beneficial to achieve comfortable residential experience.

OStable supply of water resources

MLIT is ensuring constant water availability under the extremely disadvantageous meteorological/geographical conditions of Japan.

OPromotion of road planning prioritizing pedestrians/bicycles

MLIT is promoting street guides utilizing the street names and installation of multilingual street maps/signs while working to construct the Life Road Zones, bilking tours, and pedestrian areas.

On the other hand, MLIT presented "Bill Concerning the Amendment to the Special Measures Law on Urban Renaissance" at the 166th session of the Diet to construct flexible road management scheme that better match the needs of the municipalities and residents regarding roads.

[Realizing more convenient transportation]

MLIT is making efforts to revitalize Traffic Demand Management (TDM) and public transportation while promoting comprehensive traffic strategy in cities and regions. Furthermore, MLIT is developing urban railways, urban monorails/ automated guideway transits, and light rail transit (LRT) systems as well as improving bus/taxi accessibility.

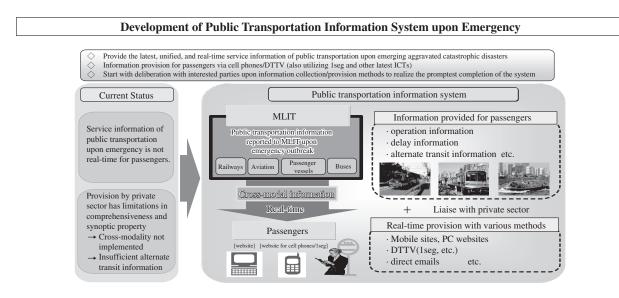
[Utilization of ICT]

ODeveloping location information systems using ubiquitous technologies

Since FY2004, MLIT has been promoting the "Free Mobility Project," which makes use of Japan's advanced ubiquitous network technology, through the coordination and cooperation of industry, government, academic institutions, and citizens. It is going to further explore the multifaceted application of ubiquitous location information systems as a new kind of social infrastructure.

○ICT promotion in transportation field

MLIT is implementing ICT in the public transportation field such as development of public transportation information system upon emergency situations, at the same time promoting the Intelligent Transportation System (ITS) including support for upgrading of service by utilization of map information.



ORealization of "Digital Japan"

MILT is promoting the digitization and provision of geographic information to realize "Digital Japan."

ORealization of Electronic Government

MLIT is promoting the facilitation of online usage, one-stop service for procedures associated with automobile ownership, and electronic bidding and contract procedures.

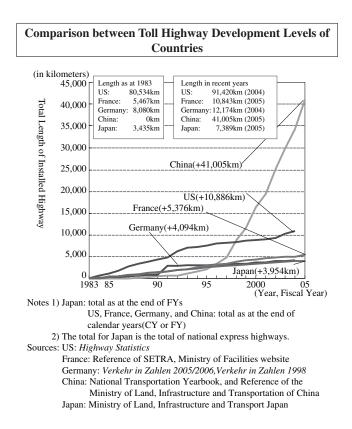
Optical fiber networks for public facility management and development/offer of their space for network installation MLIT is promoting optical fiber networks for public facility management and development/offer of their space for network installation of private operators.

Chapter 5: Forging Open Economic Society with a Competitive Edge

[Improvement in transportation networks]

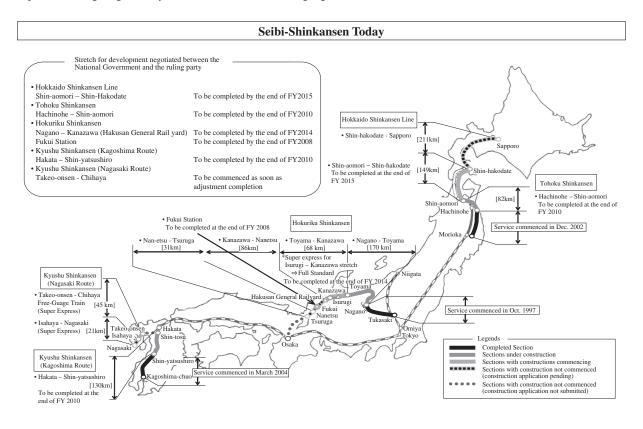
ODeveloping highways

Lagging behind the U.S. and European countries in terms of the level of highway development, Japan is facing a requirement to promptly build highway networks, especially high standard highways, for the development of safe and secure national land.



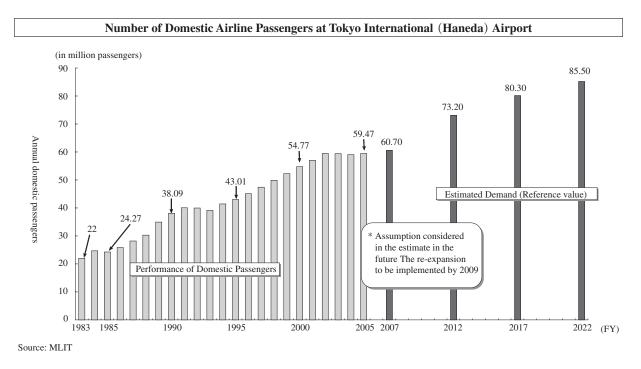
ODeveloping the trunk railway network

MLIT has been committed to the construction of new Shinkansen lines based on the agreement between the government and ruling party while promoting speedups of conventional artery railways and the technological development of a superconducting magnetically levitated train and Variable gauge train.



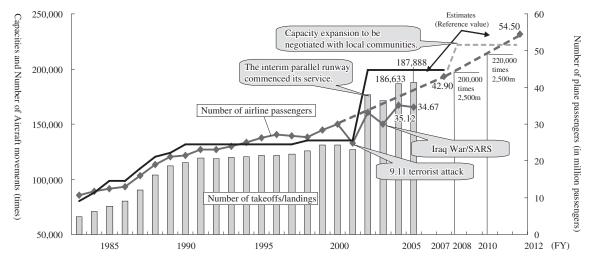
ODeveloping airline network

MLIT is engaged into upgrading of aviation services, for the development of international/domestic airline networks, as well as implementing measures on the software aspects for the development/improvement of regional airline networks and negotiation with other countries regarding aviation services while promoting redevelopment of Tokyo International (Haneda) Airport, runway extension of Narita International Airport to 2,500m, and the second phase project on Kansai International Airport.





The capacities increased by 50 percent from 135,000 to 200,000 after the opening of interim parallel runway in 2002.
The annual total of takeoffs/landings is expected to reach 200,000 by 2008 and the capacity limit of 220,000 by 2010



Note: The number of passengers indicates the number of passengers on board for the flights took off/ landed (i.e. the passengers of indirect services are counted by the number of flights involved in the services.) Source: Ministry of Land, Infrastructure and Transport Japan

[Improving coordination among transportation modes]

ODeveloping multi-modal transport systems

MLIT is working for improvement in speed and facilitation of transit/transshipment by prioritized improvement of coordination among key transportation facilities including airports, ports, train stations, high-standard highways, etc. as well as roads and access railways that connect those key facilities, and functional enhancement of those facilities.

OImproving access to airports

MLIT aims to improve rail access to Narita International Airport to reduce its traveling time between central Tokyo and the airport to less than forty minutes by supporting the construction of Narita Rapid Rail Access, as well as to improve road access to the airport.

In addition, MLIT is working to further improve access to Tokyo International Airport (Haneda Airport) and Sendai Airport

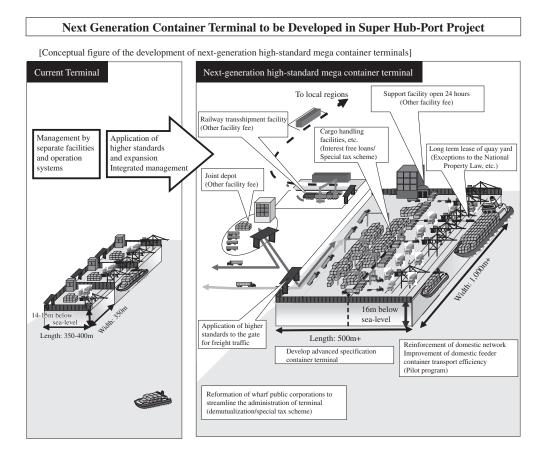
[Promoting comprehensive and integrated logistics policies]

Comprehensive and integrated promotion of logistics is implemented based on the "Comprehensive Logistics Policy Outline (2005-2009)" adopted at a Cabinet meeting in November 2005. MLIT also proceeds with policies to promote "Asia Gateway Project." The "International Logistics Competitive Edge Partnership Committee," established in 2006, drew up action plans to realize East Asia Seamless Logistics Area, whereas the 1st Meeting of China-Japan-Korea Ministerial Conference on Maritime Transport and Logistics was held in Seoul in September 2006.

OMeasures to strengthen international logistics functions

International logistics policies reflecting emerging needs are promoted based upon "Development of practical policies in response to 'Future Challenges of Logistics'" prepared in July 2005 by Headquarter for Promotion of International Logistics Policies of MLIT.

MLIT also enhances the foundation of international maritime transport network by promoting "Super-hub Port" project while at the same time upgrading airborne freight functions and promoting international inter-modal transportation.



OMeasures to develop an efficient logistics system

MLIT has been promoting the wider application of IT in logistics, including the development of more convenient electronic application systems for the administrative procedures required for import and export processes and at ports.

MLIT is also addressing cargo efficiency improvement by establishing "Total Plan for Urban Area Logistics," in March 2007, while at the same time implementing interregional logistics by developing ports, railroad freight terminals, and other distribution hubs, by boosting the efficiency of cargo capacity on key routes, and by developing access roads that operate as nodes connecting distribution hubs to expressways.

MLIT is developing environment where small to medium freight businesses require to expand their businesses to 3PL (3rd Party Logistics,) a new type of logistics services the ministry promotes.

[Revitalizing industry]

OTrend and policies in railway-related industries

The railway industry is making effort to improve services considering the severe business environment, including introduction of train cars with amenity for women and smart card train tickets.

On the other hand, efforts for the complete privatization of JR are still under way.

OTrend and policies of motor-vehicle transportation industries

With respect to the taxi industry, "Bill Concerning the Amendment to the Special Measures Law on Appropriate Taxi Operation" proposing review of the driver registration system was presented at the 166th session of the Diet to ensure and improve safety of transportation and service quality of the industry.

On the other hand, for the current devastating situation trucking business is facing, due mainly because of the recent crude oil price soar, MLIT is implementing supports including requests to give consideration for shipping fee and subsidization upon purchase of low-emission vehicles or energy saving devices.

OTrend and policies of maritime industries

Tax preferential treatments are implemented by the international vessel scheme to overseas shipping business, whereas "Action Plan for Substituted Construction of Domestic Vessels" was established in March 2006 for domestic business to implement various measures. The amended "Port Transportation Business Law" entered into force in May in the year to implement deregulation to the port transportation industries including introduction of authorization method for the ports other than nine major ports to participate in projects as the nine major ports do.

MLIT is taking further efforts to enhance the international competitive edge of shipbuilding industry, to revitalize ship machinery industry, to reinforce business infrastructure of small to medium shipbuilding/ship machinery industries.

In addition, securement and education of ship crews, employment measures, work environment development and other measures for ship crews are promoted.

OTrend and policies of aviation industries

Competition is provoked in aviation industries by policies such as applying larger coverage for treatment to prioritize newly launched airway companies in allocating arrival and departure slots in congested airports.

OTrend and policies of the freight forwarding industries

The "Freight Forwarder Business Law" currently in effect has emerging issues regarding multimodal transportation including increasingly complicated administrative procedures of the operators and user protection, which prompted review including review of the business categories subject to the law commenced in 2006.

OTrend and policies of warehousing industries

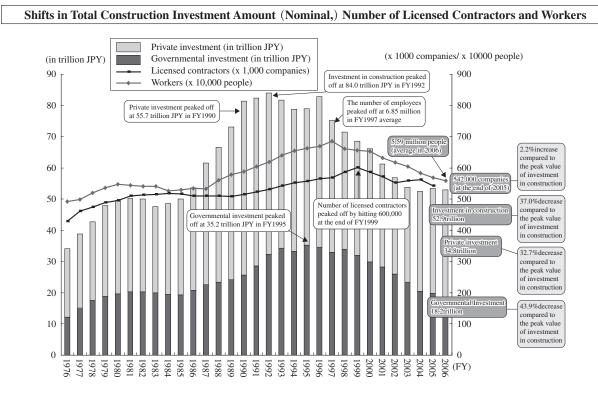
Recent trend shows addition of new operators, of which about 60% comprise truck transport operator, indicating the accelerated preference to comprehensive logistics service business.

OTrend and policies of real estate industries

Proper application of the Building Lots and Buildings Transaction Business Law and securement of proper management by condominium property management operators, as well as development of conditions for the real estate market, utilization of tax system, and configuration of real estate market with adjustment to the new era are implemented to revitalize the market.

ORejuvenating construction industry

Management reforms are promoted by promoting small to medium sized/solid medium sized companies to explore new field and other measures, while ensuring proper construction by measures such as expulsion of bad/ incompetent suppliers. Improvement of labor standards in the industry, provision of more solid management base for subcontractor and



Notes: 1) The investment amounts are the actual values for the FY2003 and before, Interim values for the

FYs 2004 and 2005, and Estimated value for FY 2006.

The number of licensed contractors represents the figure at the end of each fiscal year (the end of March of the following year).

The number of workers represents the annual average.

Sources: Estimate of Construction Investment and Survey of the Number of Licensed Contractor MLIT, Labour Force Survey, MPHPT

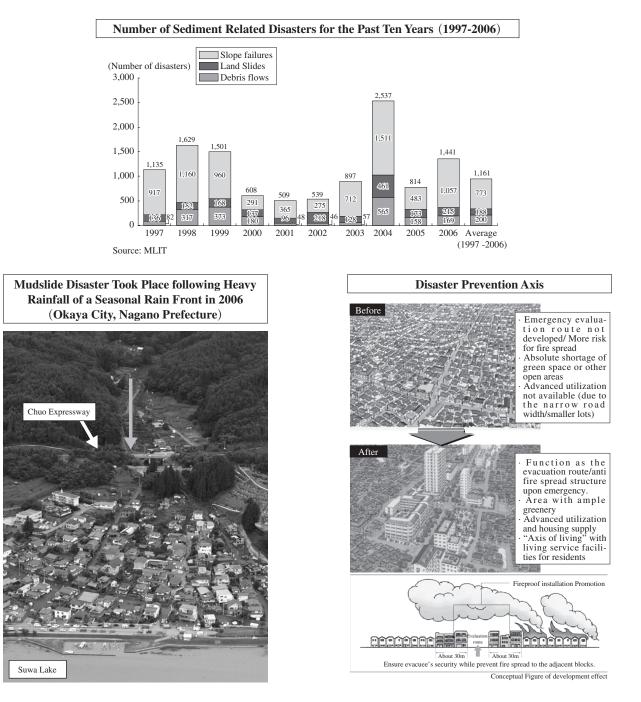
Chapter 6: Formulating Safe and Peaceful Society

[Measures against natural disasters]

The extremely severe natural conditions where Japan is situated render the protection of life and assets from natural disaster one of the fundamental challenges. In addition to the conditions, chances of disaster are further increasing due to the population and properties concentrated on the urban area, and so is the importance of measures against possible disasters.

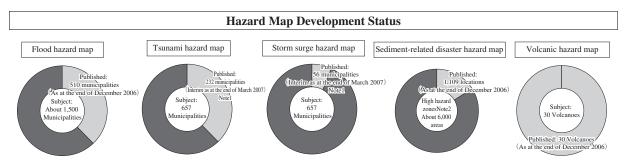
OBuilding a more disaster resistant nation

MLIT is committed to integrated structural improvements and non-structural measures, including flood control measures like provisions to mitigate damage in case of flood, measures against sediment related disasters, improving the earthquake resistance and overall safety of homes, and buildings, measures against earthquakes including urgent improvements in built-up areas, measures against tsunamis, storm surge, and coastal erosion, measures for snow damage control, and works for erosion and sediment control in volcano areas.



OBetter disaster prevention arrangements

Aside from the "Promotion Scheme of Non-Structural Measures for Safety and Security" established in June 2006, promotion is implemented for more sophisticated information for disaster prevention, including improved hazard maps, improvement in disaster prevention capacity such as measures to care for the elderly, small children, and others with special needs during emergencies, arrangements to boost emergency responsiveness, reinforcement for monitoring earthquakes and volcanic activities, and upgrading of the existing stock by introducing ICTs.



Notes 1: The number of municipalities where the map, in whole or in part, is scheduled to become available by the end of March 2007 as at the survey conducted in January 2007.

2: Including areas with recent major scale disaster experience, or with facilities for individuals requiring special needs in case of emergencies Source: Ministry of Land, Infrastructure and Transport Japan

OEnsuring disaster-resistant transportation system

Earthquake proof property is promoted to be installed in vital transportation facilities including roads, ports, airports along with efforts to ensure multiple access and optionality. Disaster prevention is also promoted for roads and other transportation facilities.

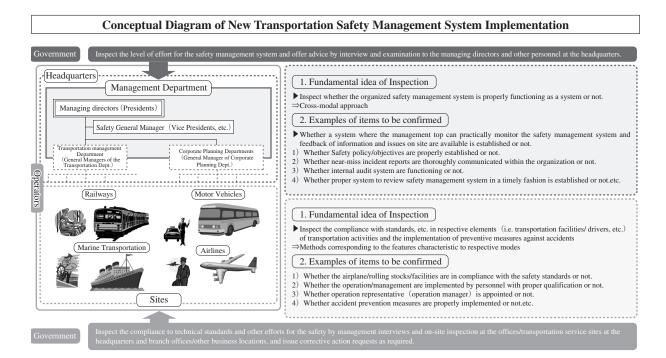
[Ensuring safety of building structures]

Efforts to ensure trustworthiness to the construction/supply systems are taken, including enactment of the "amended Housing Standards Law, etc. to enforce safety of building structures," and the "amended Kenchikushi Law, etc." and presentation of the "Bill concerning execution of designated defect liability of a new house" at the 166th session of the Diet, as well as proper response to the accidents involving elevators.

[Reinforcing safety measures in the transportation sector]

OCoordinating safety management system for public transportation

The "Law Concerning Revision of Railroad Operation Law, Etc. to Improve Safety of Transportation" entered into force as of October 2006, reflecting numbers of accidents and problems presumably attributable to the human error, including the derailment of the West Japan Railway Fukuchiyama Line. The Law requires preparation and submission of a "Safety Management Manual" to Transport Operators who also became obligated to elect a "Safety General Manager" and to report thereof under the Law. The government also started conducting "Transportation Safety Management Assessment" to the operators.



OSafety measures in railway/tracks traffic

Amended ordinance of the ministry with newly included obligation to install ATS or other speed control device over narrower curves entered into force in July 2006. In consideration to the JR East Japan Railway Uetsu Main Line Derailment, deliberation upon measures for railways against wind blast is under way, which had reached a midterm interim conclusion in September of the year to install additional anemometers at 370 points to reinforce wind blast observation by the railroad operators. Efforts are further taken for the preventive measures against accidents at rail road crossing.

○Safety measures in maritime traffic

MLIT is addressing improvement in the safety of vessels including review of safety standards in line with entry into force of amended SOLAS convention. MLIT is engaged into securing the safety of navigation by measures including "Safety Measure Committee on High-speed Vessels" held following accident of a hydrofoil hi-speed vessel collided with drift wood and a whale, as well as amendment to the Marine Pilot Law. Promotion of safety measures for crew and passengers on board, enhancement of rescue system, investigation into maritime accidents and prevention thereof are also addressed by MLIT.

○Safety measures in aviation

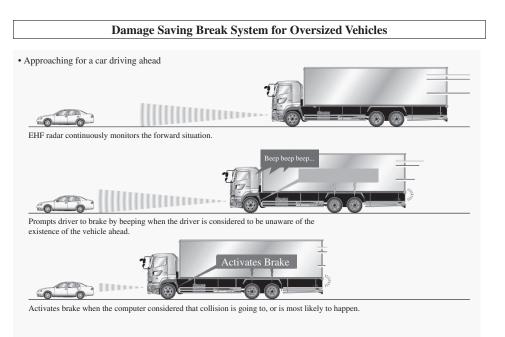
MLIT is working on the enhancement of measures for aviation safety including imposing an obligation on airlines to

report safety related troubles other than accidents and serious incidents by amendments to the Civil Aeronautics Law and implementing specialized and systematic safety audits at higher frequency. An aviation safety system for safer and smoother aviation traffic is being constructed, including efforts to reduce congestion of airways and holding by utilizing the latest ICT technologies and new systems installed aboard.

Safety audit of an airline

○Safety measures in road traffic

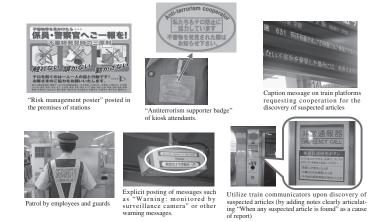
MLIT is taking focused measures to reduce traffic accidents at black spots, including improving intersections, intensively developing sidewalks, with special emphasis on highways. The ministry's comprehensive automobile safety initiative involves expansion and strengthening of safety standards, provision of safety information through automotive assessments, development and dissemination of Advanced Safety Vehicles (ASV,) countermeasures to prevent the recurrence of dishonest behavior in the automobile recall system.



[Crisis management and security]

OPromoting measures against crime and terrorism

MLIT is working to materialize agreed items on the "Ministerial Conference on International Transport Security" held in Tokyo in January 2006, MLIT is also enforcing and enhancing anti crime and terrorism measures in the respective areas including railways, vessels, ports, aviation, motor vehicles, and important installations. MLIT is further working on coping with both security and efficiency in logistics and measures for information security. Implementation of Measures against Railway Terrorism with "High-profile Security/Participation by Users" Concept



OEstablishing responsiveness to incidents

In case of incidents on vessels, aircraft, or railway, MLIT shall establish countermeasures headquarters. The Law Relating to the Prevention of Marine Pollution and Maritime Disaster entered into force in April 2007, stipulating efforts shall be made to establish system that is capable of prompt and effective response to noxious liquid substances.

"Countermeasures of MLIT against a Large Scale Power Outage" was drawn up in September 2006 following a mega scale power outage, or metropolitan area blackout took place in August 2006.

OEnhancement of coastguard system

Enhancement of coastguard system has been implemented by promoting and enhancing framework, promotion of measures against terrorism, suspicious ships, spy boats, and marine crimes.

OProtecting Japan's interests in the ocean

In the perception that maintaining the order in the ocean is vital for the protection of Japan's interests in the ocean, Japan is enhancing the patrol around the Senkaku Islands. Efforts to prepare appropriate nautical charts of the sea area in the vicinity of Japan are going to be continued, along with proper oceanographic investigation in the Sea of Japan. MLIT is working with government ministries concerned to conduct continental shelf survey that is necessary to establish the outer limit of the continental shelf at the same time implementing conservation efforts to Okinotorishima Island.

OEnsuring safety and protecting national lives and property

In October 2005, MLIT, the Geographical Survey Institute, the Japan Meteorological Agency, and the Japan Coast Guard put together the "Citizens' Protection Plan," a plan detailing measures for armed attacks on the country.

Upon launch of North Korea's ballistic missiles including Taepodong-2 in July 2006, Mangyongbong-92 was put under embargo in an effort of the entire government, and also embargo was further put on all the chartered flights between Japan and North Korea, as well as other measures to ensure safety of navigation both by airplanes and vessels were taken by MLIT.

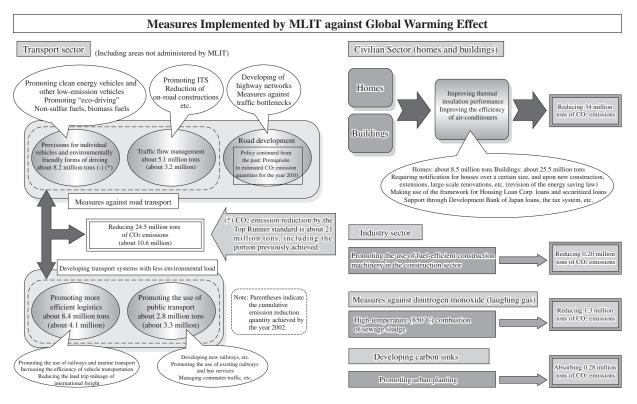
MLIT further took measures and put all the North Korean flagged vessels under embargo as well as monitored all the information on North Korean flagged vessels in response to the statement of North Korea regarding the execution of the nuclear test in October 2006.MLIT thereafter properly responded to the cabinet approval of the import ban from North Korea and entry ban of the North Korean citizens, and is performing boarding inspections as required for arriving vessels.

Chapter 7: Creating and Conserving a Beautiful and Favorable Environment

[Promoting measures against global warming]

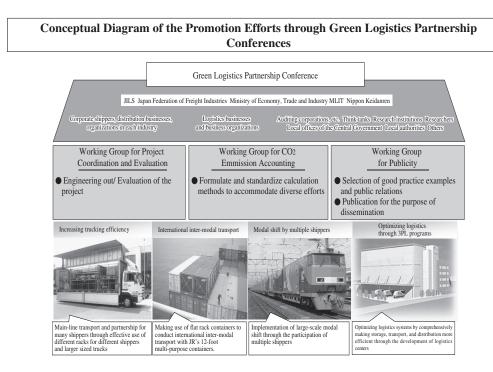
OImplementation and revision of plan to achieve target set under the Kyoto Protocol

To achieve its target value in the Kyoto Protocol, Japan is implementing measures against the global warming effect in the transport sector as well as in the house, building, and industrial sector of the minsei sector, and sewage system at the same time working for urban greening. As Kyoto Protocol Target Achievement Plan set to be quantitatively evaluated and revised in 2007, or one year prior to the commitment period, Environment Subcommittee of Council of Transport Policy and Environment Subcommittee of the Panel on Infrastructure Development will give a comprehensive evaluation and revision of the measures as well as its progress to be compiled in Summer 2007, and to be finalized at the end of 2007.



OMeasures in the transport sector

For CO₂ reduction of the Transportation sector, improvement of gas mileage, reduction in emission gas, development of systems promoting improvement in fuel performance, and green tax plan on vehicles are implemented as the measures for individual vehicles, along with dissemination and promotion of the Eco-drive. MLIT also proceeds on achieving smooth road traffic flows through the formulation of the "Action Program for CO₂ Reduction in Road Policy," promotion of environmental policy measures in the logistics sector through the holding of "Green Logistics Partnership Conferences" and similar initiatives, promoting the use of public transportation by improving convenience and other measures.



OMeasures concerning houses, buildings, sewerage, and urban greening

The revised "Act concerning the Rational Use of Energy (Energy Saving Law)," as amended in April 2006, further enhanced the measures by stipulating mandatory reports concerning energy saving measures for new construction and renovation, improvement and major scale improvement of houses, and major scale improvement for buildings, at the same time revised the energy saving standards.

The ministry is also promoting the reduction of the environmental load from government facilities, advancing the popularization of symbiosis housing, taking steps to implement measures against global warming effect on sewerage systems, and promoting urban greening (planting) and other provisions for carbon sinks, among other environmental measures.

[Promoting a Sound Material-Cycle Society]

OConstruction materials recycling promotion

MLIT is committed to promoting recycling construction waste accounting for about 20 percent of waste discharged from all industries, reducing and recycling sewage sludge and promoting solid waste management in the housing and construction fields.

Recycling Rates of Construction Waste by Item									
	FY2005 Performance value		2005 t Value	FY 2010 Target Value					
Recycle rate of asphalt/concrete blocks	98.6%	Achieved	98% or more	Achieved	98% or more				
Recycle rate of concrete blocks	98.1%	Achieved	96% or more	Achieved	96% or more				
Recycling rate, etc. for construction-derived wood chips	90.7%	Achieved	90%	Not achieved	95%				
rate for construction-derived wood chips	68.2%	Achieved	60%	Achieved	65%				
rate for construction derived sludge	74.5%	Achieved	60%	Not achieved	75%				
Reduction in mixed construction waste emissions compared to FY2000 (%)	39.6%Reduction	Achieved	25% Reduction	Not Achieved	50% Reduction				
Recycle of industrial wastes	92.2%	Achieved	88%	Achieved	91%				
Proportion of spun off recycled soil in the construction gravel	62.%	Not Achieved	75%	Not Achieved	90%				

Note: The target values are based on the Healthy recycle promotion plan 2002.

Source: 2002 survey on the state of construction by products .by $\ensuremath{\mathsf{MLIT}}$

ODeveloping logistics systems for recyclable resources

MLIT has recently designated 21 Recycle Ports nationwide, and is deliberating upon development of an appropriate and efficient venous logistics networks.

MLIT presented the "Bill to amend the Ports and Harbours Law and the Law Concerning the Port Construction for Development of Hokkaido" requesting increase of national budget proportion in the costs of promoting sea surface waste disposal facilities to facilitate formation of recycling communities and to continue the appropriate terminal management for the wastes, in the 166th meeting of the Diet.

ORecycling of vehicles and FRP boats

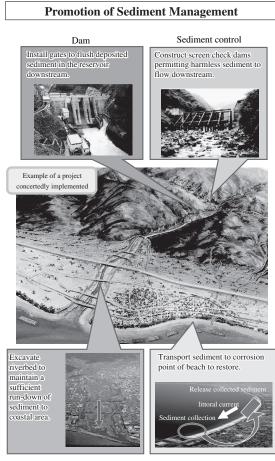
Promotion of proper disposal and prevention of illegal dumping is addressed by implementation of deletion registrations under the Road Transport Vehicle Law and reimbursement scheme of the automobile weight tax. Japan Boating Industry Association is taking initiative in recycling of FRP (Fiber Reinforced Plastic) boats under the support of MLIT.

OPromoting procurement of materials contributing in the reduction of environmental load

MLIT is promoting green procurement efforts and wider use of wood materials in public works projects.

[Conserving and regenerating an affluent and beautiful natural environment]

MLIT is promoting the development and conservation of harmonized coastal/riparian environment by formulating rich and beautiful fluvial environment and by participating in the "High-level Inter-ministry Meeting on Marine Litter." The ministry is also working on other initiatives called "greening of port administration" in the port/harbor field. MLIT is also working on the measures including greening of roads, measures against natural environment.

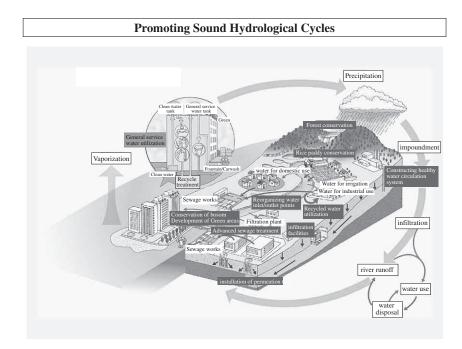


River

Coast

[Promoting sound hydrological cycles]

MLIT is working on promoting sound hydrological cycles in association with other ministries and agencies concerned. The ministry is also implementing the phase II emergency action plan for improvement of water environment called "Clear Water Renaissance II" as well as recovery of the water system befit to the needs of the area, and other various measures from the perception to nurture and to make good use of water.



[Conservation of marine environment]

MLIT is promoting measures against large scale oil pollution by participating in an international activity to eliminate sub-standard vessels, and by enhancement of port state control (PSC). Other promotions of MLIT include measures against emission gas from vessels and exploration concerning control of harmful aquatic organisms in ballast water.

[Improving the living environment through measures against air and noise pollution]

OAddressing environmental degradation associated with road transport

Along with strict auto emission standards imposed on individual motor vehicles, MLIT is promoting measures for smoother traffic including traffic demand management through TDM.

OEnvironmental measures for airports and their vicinities

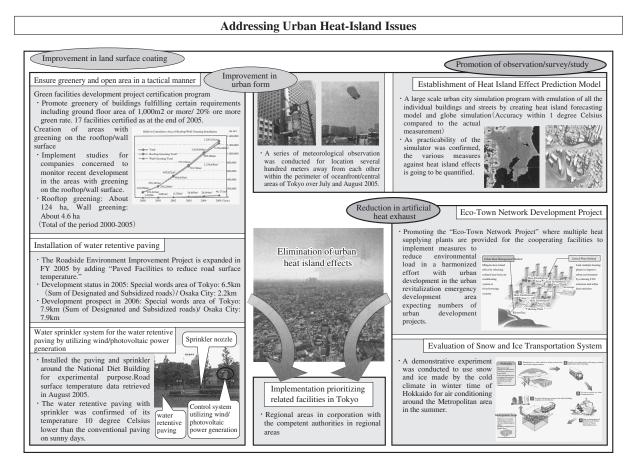
MLIT is taking measures against the aircraft noise source and improvement in the airport structure, as well as making efforts to preserve and create more favorable environments in airports and surrounding areas.

OMeasures against railroad noise

Measures for the noise sources are implemented for Shinkansen noise, and further soundproof improvement will be installed in the subjected houses in case the measures for the sound sources cannot achieve the desired result. Noises of other lines are addressed by giving instructions to the operators based on the "Policy for Noise Measures upon Newly Installed or Drastically Improved Conventional Lines."

OAddressing urban heat-island issues

MLIT is focusing on the practical measures in the "Outline of Measures against urban Heat Island Effect" as established in march 2004, at the Related Offices and Ministries Liaison Conference.



OResponding to Sick building syndrome issue and soil contamination issue

MLIT is addressing sick building syndrome, soil contamination dioxin issue while taking necessary measures against asbestos issue, including amended "Building Standards Law" prohibiting air-borne asbestos entering into force as of October 2006.

OMeasures for environment construction

Regulation on the use of non-road special motor vehicles pursuant to the "Act on Regulation, Etc. of Emissions from Non-road Special Motor Vehicles" was commenced as of October 2006.

[Observation/monitoring/predicting the global environment]

MLIT is conducting observation/monitoring of global environments, including observation/monitoring of the climate change, ocean, and ozone layer, as well as regular observation at Antarctica. MLIT is also issuing predictions of future global environment, as well as developing global maps.

Chapter 8: Promoting Formation of Vibrant and Diverse Regions

[Directions in regional and national development]

MLIT is supporting, yet respecting regional

autonomy, local initiatives to develop

networks that facilitate exchange and

cooperation among municipalities and other

communication nodes among them that make

good use of local characteristics. The ministry

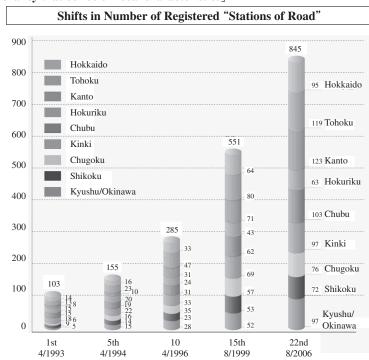
is also supporting cities, towns, and villages

merging together as well as promoting

settlement into the regions concerned.

local entities, and to develop regions and

MLIT is not only implementing National Land Planning, but also deliberating for the next National Spatial Strategy. MLIT is also promoting regional hub location to be developed.



[Developing regions and communities with vibrancy that builds on local characteristics]

Source: Ministry of Land, Infrastructure and Transport Japan

[Providing local public transport service]

MLIT is implementing development of local railway facilities, the continued operation of bus service in rural areas, and the continued operation and revitalization of air and shipping services to and from remote islands to ensure that local residents have access to everyday public transport.

[Promoting measures for development of specific regions]

MLIT is proactively promoting the development of heavy snow belts, remote islands, including the Amami Islands and the Ogasawara Islands, and peninsulas.

[Promoting comprehensive development of Hokkaido]

Pursuant to the 6th-term Hokkaido Comprehensive Development Plan, MLIT is working for : strengthening of food supply capacity ; utilization of clean energy sources ; promotion of tourism ; infrastructure development that respects the autonomy and discretion of local governments ; development of the region adjacent to the Northern Territories ; and promotion of the Ainu Culture. As the 6th-term Plan faced its target year, FY2007, the Hokkaido Development Committee compiled in December 2006 a report about reviews of the plan and principles of a new plan.

Traditional Handicrafts of Ainu – Demonstrated in Ainu Cultural Festival 2006 in Shiraoi



Chapter 9: International Partnership and Contribution for the Nation's Sustainable Development

[Developing international partnership and coordination mechanism under the initiative of Japan]

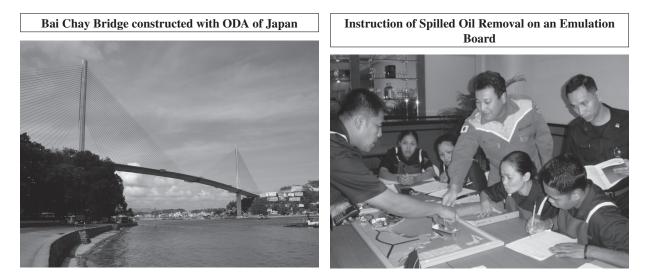
MLIT is working to bolster partnership in ASEAN and other East Asia areas as a whole in such sectors as transport, construction, and marine environment management while at the same time developing a policy network involving transport ministers in world major countries and a network of ministers in charge of infrastructure development in the Asia-Pacific region. Moreover, MLIT is taking steps to ensure free and fair construction markets overseas and to find solutions to the water problems in the world.

[Efforts concerning international standards]

MLIT is addressing a number of issues concerning international standards including harmonization of vehicle regulations and mutual recognition of certification; international standardization of railway specifications; promoting of formulation of international standardization concerning vessels and seafarers; international harmonization of civil engineering and construction standards and certification system; international standardization of ITS and geographical information. In addition, the ministry is implementing all possible measures to address the issue over the internationally recognized name of the Sea of Japan.

[International cooperation that takes advantage of Japan's experience, technology and expertise]

MLIT is pursing strategic international cooperation in transport and infrastructure development. The ministry is focusing such sectors as the development of broad-based socioeconomic infrastructure, disaster preparedness, the environment and security.



[Multilateral and bilateral talks]

MLIT has been participating in multilateral talks and forums, including the World Trade Organization (WTO), the Asia-Pacific Economic Cooperation (APEC). The ministry is also involved in multilateral efforts in such sectors as roads, ports, and maritime safety and in bilateral negotiations regarding Economic Partnership Agreements (EPAs) and Free Trade Agreements (FTAs).

Chapter 10: Technical R&D Supporting Public Life in Japan in the Future

[Promoting technical R&D]

Based on "its basic plan on technical R&D", MLIT is promoting cross-sectoral and integrated R&D of technologies at all levels of the ministry, including bureaus at the headquarters, affiliated research institutions, regional development bureaus, and the Hokkaido Regional Development Bureau, while improving the framework for the partnership among industry, government and academia. The results are actively reflected in construction and transport industries, as well as in related public works projects. The plan finishes the last year of the term in 2007, the next plan to be established is currently negotiated.

[Improving construction management technique]

MLIT is making efforts to improve its cost estimation technique in public works projects, including and attempt to shift from the traditional "Capital Cost Estimate method" to the "unit price-type estimation method." The ministry is promoting the application of ISO management systems to public works projects.

[R&D on construction machinery/equipment]

For more efficient and effective construction projects, MLIT is also working to develop and upgrade construction machinery. MLIT is also implementing measures for safety management in construction works