Chapter 5: Toward More Competitive Economy and Society

- **Transport networks improvement**
  - Developing highways
    Japan is lagging behind the U.S. and European countries in terms of highway development. The country needs to promptly build highway networks, especially high-standard highways, for the development of safe and secure national land.

![International comparison of expressway development](image_url)

<table>
<thead>
<tr>
<th>Year/FY</th>
<th>United States</th>
<th>France</th>
<th>Germany</th>
<th>Japan</th>
</tr>
</thead>
<tbody>
<tr>
<td>1983</td>
<td>80,534km</td>
<td>5,463km</td>
<td>8,080km</td>
<td>3,435km</td>
</tr>
<tr>
<td>1985</td>
<td>85,712km</td>
<td>6,929km</td>
<td>8,964km</td>
<td>4,363km</td>
</tr>
<tr>
<td>1990</td>
<td>90,712km</td>
<td>10,348km</td>
<td>12,044km</td>
<td>7,363km</td>
</tr>
<tr>
<td>2000</td>
<td>95,712km</td>
<td>13,964km</td>
<td>14,964km</td>
<td>7,363km</td>
</tr>
<tr>
<td>2004</td>
<td>105,712km</td>
<td>17,964km</td>
<td>18,964km</td>
<td>7,363km</td>
</tr>
</tbody>
</table>

Notes:
1. Japan: Data are at the end of the fiscal year.
2. China, France, United States and Germany: Data are at the end of the year.
3. In Japan, total length of expressways signifies that of national expressways.

Sources:
- United States: Highway Statistics
- France: SETRA data from the homepage of the French Ministry for infrastructure, transport, spatial planning, tourism, and the sea
- Japan: Ministry of Land, Infrastructure and Transport.
- China: China Transportation Almanac and MLIT data

- Developing the trunk railway network
  The development of the trunk railway network in Japan is almost completed. Yet there is room for further development in service quality, including operating speed and convenience, and railway facilities.

### Current status of new Shinkansen lines

- **Sections in operation**
- **Sections under construction**
- **Sections for which construction work has been approved**
- **Sections for which applications for construction work implementation plans have been made**
- **Sections for which applications for construction work implementation plans have not been made**

![Map of new Shinkansen lines](image_url)

Note: The completion schedule is based on an agreement between the government and the ruling party in December 2004.
As part of its efforts to make such improvement, MLIT has been committed to the construction of new Shinkansen lines based on the December 2004 agreement between the government and ruling party. Moreover, MLIT promotes speedups of conventional trunk railways and the technological development of a superconducting magnetically levitated train and Variable gauge change train.

○ Developing the airline network

Tokyo International Airport (Haneda Airport) is now operated to full capacity, and expanding its capacity is an urgent issue. MLIT promotes the project to expand the airport. Also, MLIT is working to enhance civil aviation services by utilizing existing airport infrastructure effectively and to maintain and expand the regional airline network.

<table>
<thead>
<tr>
<th>Year</th>
<th>Actual numbers</th>
<th>Forecasts (for reference)</th>
</tr>
</thead>
<tbody>
<tr>
<td>1983</td>
<td>2,200</td>
<td></td>
</tr>
<tr>
<td>1985</td>
<td>2,427</td>
<td></td>
</tr>
<tr>
<td>1990</td>
<td>3,809</td>
<td></td>
</tr>
<tr>
<td>1995</td>
<td>4,301</td>
<td></td>
</tr>
<tr>
<td>2000</td>
<td>5,477</td>
<td>5,905</td>
</tr>
<tr>
<td>2007</td>
<td>6,070</td>
<td>7,320</td>
</tr>
<tr>
<td>2012</td>
<td>8,030</td>
<td>8,550</td>
</tr>
</tbody>
</table>

*The forecasts are based on the assumption that the expansion project is completed by 2009.

Source: MLIT

The level of development of major metropolitan international airports in Japan has not been sufficient enough to accommodate the requests from the airlines to increase the number of flights or to start new flights. This may deteriorate the international competitiveness of the airports. MLIT has been taking a number of measures to remedy this situation, including: developing Narita International Airport; internationalizing Tokyo International Airport (Haneda Airport); the promotion of the second phase construction at Kansai International Airport. In addition, the ministry has been vigorously holding consultations to conclude inter alia new air service agreements. All these efforts are part of the ministry’s initiative to develop the international air transport network.
○ The capacity—the number of takeoffs/landings—was increased by 50 percent from 135,000 to 200,000 per year after the interim parallel runway opened in 2002.
○ It is forecast that the annual total of takeoffs/landings will reach 200,000 by 2008 and the capacity limit of 220,000 by 2010.

Any capacity expansion will require consultation with local community.

The interim parallel runway opened service.

No. of airline passengers

Takeoffs and landings

○ Developing the maritime transport network

MLIT is working to improve the domestic maritime transport network for better efficiency, as well as developing overseas shipping.

[Improving coordination among transport modes]
○ Developing multi-modal transport systems

To boost the international competitiveness of Japanese industry, MLIT is working to improve coordination among airports, ports, train stations, etc. on one hand and high-standard highways, roads that connect them, and access railways on the other, as well as enhancing the function of these facilities. The ministry is aiming to ensure that door-to-door service, which is in growing demand, will be delivered at reasonable costs and in an environment-friendly means. MLIT is also developing the National Integrated Transport Analysis System (NITAS) designed to analyze and assess the impact of transport system development quantitatively.

○ Improving transport access to airports

MLIT aims to shorten the time required to go from central Tokyo to Narita International Airport by train to less than 40 minutes by supporting the initiative of Narita Rapid Rail Access. The ministry is also working to improve road access to the airport. In addition, MLIT is working to further access to Tokyo International Airport (Haneda Airport) and ensure easy access to Chubu Centrair International Airport using railways, roads and maritime transportation.
Promoting comprehensive and integrated physical distribution policies

The "Comprehensive Physical Distribution Policy Outline (2005-2009)" was adopted at a Cabinet meeting in November 2005. The outline is designed to maintain and strengthen the country’s international competitiveness as well as creating abundance in public life in response to issues arising from changes in the state of Japan's economy and society. To these ends MLIT is also promoting comprehensive and integrated policies on physical distribution.


- "Quasi-nationalization" of physical distribution within East Asia
  - Rapid growth of manufacturing centers and consuming markets
  - Physical distribution sphere with distances comparable to those in domestic distribution

- Socioeconomic changes and the progress of structural reforms following the formulation of the 2001 outline
  - Environmental measures based on the start of enforcement of the Kyoto Protocol
    - Effective reduction of CO₂ emissions
    - Social responsibility of corporations
  - Security measures as part of anti-terrorism measures
    - Achieve both safety and efficiency

- "Building infrastructure to weather globalization"
- "Supporting economic growth led by private-sector demand"
  (cf. "Basic Policies for Economic and Fiscal Management and Structural Reforms 2005")

Strengthened international competitiveness

- Realizing physical distribution that is efficient and environmentally-friendly, such as "Green distribution"
- Realizing integrated international and domestic shipping that is fast, seamless, and inexpensive
- Realizing physical distribution systems that support the safety and security of public life

PLAN: Put together specific policy on what needs to be advanced in the future at a meeting of concerned ministry and agency heads and other officials

- Promoting green distribution
  - Effective use of Green Distribution Partnership Meetings
- Promoting management of cargo transport
  - Guidance toward suitable routes and time periods
- Promoting computerization and standardization
- Cultivating human resources to support more efficient physical distribution
- Exploring the ideal state of measures relating to physical distribution businesses

- Improving the functioning of international hub seaports and airports
- Securing major navigation routes and other measures in "super-hub ports"
- Developing and making use of hub airports in metropolitan areas
- Building domestic and international physical distribution networks
- Organic coordination of the transport modes of land, sea, and air
- Improving logistic functions in international physical distribution

- Ensuring security in physical distribution
- Ensuring traffic safety
- Unerring response in times of disaster
- Physical distribution system and securement of food security and reliability accommodating consumer needs

DO: Promote maximal efficacy of measures with those parties with interests in physical distribution coordinating and working in concert

- Coordination and cooperation between corporate shippers and physical distribution businesses
- Coordination and cooperation among concerned regional parties
- Coordination and cooperation among concerned ministries and agencies

- Accurate response to societal problems through the creation of partnerships
- Extrusion and elimination of bottlenecks through the participation of concerned government bodies, private businesses, etc.
- Comprehensive and integrated promotion of policy toward improved overall efficiency of the physical distribution system

CHECK: Ascertain the status of the progress of policy using indicators, and follow up

- Set goals for each indicator, aiming for the end of FY2005, and add indicators as appropriate
- Feedback on policies

ACTION: Explore policy review, enrichment, and reinforcement based on the results of the follow-up

- Measures to strengthen international physical distribution functions

Having established the "International Physical Distribution Policy Promotion Headquarters," MLIT is comprehensively and strategically promoting international physical distribution policy in accordance with the specific needs of the physical distribution industry, while taking into account the views of corporate shippers, physical distribution businesses, and other concerned parties. The ministry is also working to build efficient and safe maritime shipping systems by organically combining physical and non-physical measures, starting with the 'super-hub port' project.
Promoting the super hub port project

○ Overall goal: To surpass other major ports in Asia in terms of cost and service in about 3~5 years
○ Lowering port cost by more than 30% for comparing to the ports of Pusan and Gaoxiong
○ Shortening cargo discharge time from 3~4 days to less than one day

FY2004
○ Designating super hub ports (July 23)
  (Keihin ports, Ise ports (Nagoya port and Yokkaichi port) and Hanshin ports)

FY2005
○ Support the development of next-generation high-standard mega container terminals
  ● Amend port laws, establish an aid system
  ● Specify specially designated ports
  ● Approve specially designated international container wharf operators

FY2006
○ Improve overall port cost and service
  ● Reform wharf public corporations for more efficient management of terminals
  ● Develop a multimodal physical distribution network encompassing domestic maritime transport, road transport, railway transport, etc.

Program to support the development of next-generation high-standard mega container terminals

○ Measures to develop an efficient physical distribution system
MLIT has been promoting the wider use of IT in physical distribution. For example, the ministry is developing electronic application systems for the administrative procedures required for import and export processes and at ports, as well as introducing a physical distribution business model that makes use of electronic tags.

In interregional distribution as well, MLIT pursues more efficient physical distribution using intermodal transportation and other means. To this end, the ministry is providing support in developing ports, railroad freight terminals, and other distribution hubs, in boosting the efficiency of cargo transport on key routes, and in developing access roads that operate as nodes connecting distribution hubs to expressways. In addition to providing such support, MLIT is taking numerous measures for urban physical distribution, including the elimination of highway-railroad grade crossings by building overpasses or underpasses to ease congestion, as well as IT-based measures like Traffic Demand Management (TDM).

MLIT is additionally supporting integrative and efficient physical distribution as exemplified by such new types of distribution as 3PL (3rd Party Logistics).

[Revitalizing industry]
○ Trend of the transport-related industry

Amid the deregulation process in the transport industry, railway operators are taking steps to improve their service, including the introduction of IC card tickets. Efforts are also being made toward the complete privatization of JR companies.

Trucking companies are now operating in an extremely severe business environment due in part to the skyrocketing price of crude oil. To accommodate this, MLIT is putting pressure on concerned organizations and providing aid for the purchase of low-pollution vehicles and energy-saving machinery.

The “Port Transport Business Law” was recently amended, easing regulations even at local ports outside Japan’s nine major ports. The idea is to enable port transport companies to be more efficient and offer more diversified services.

MLIT is taking measures to improve the international competitiveness of the shipbuilding industry and revitalize the
ship machinery industry. Furthermore, MLIT is supporting small- and medium-sized shipbuilders and ship machinery manufacturers in solidifying their management bases. The ministry is also promoting the development and practical application of maritime industrial technologies highlighted by Non-Ballast Water Ships and Mega-Floats.

MLIT’s measures for seafarers include securing and training excellent seafarers, promoting employment, and improving the work environment in the industry.

MLIT also encourages competition in the airline industry as well. To provide a level playing field, the ministry implements preferential allocation of takeoff and landing slots for new entrants in the industry.

○ Stimulating the real estate market
MLIT is taking a number of steps to stimulate the real estate market. These steps include: improving conditions for the real estate market, enriching real estate information, promoting the further securitization of real estate, and utilizing the land taxation system.

○ Rejuvenating the construction industry
The ministry's efforts to rejuvenate the construction industry include: promoting the management innovations of medium and small sized construction industry; promoting the establishment of social safety nets (Security net); regulating company evaluation in public works projects; expelling bad or disqualified contractors from the market; implementation measures against dumping order intake; improving labor standards in the industry; solidifying management base for subcontractor and construction related industries; and raising the levels of construction skills.

---

Trend in construction investment (nominal term) and the number of licensed contractors and workers

![Graph showing trends in construction investment and number of licensed contractors and workers](image)

**Notes:**
1. The figures for construction investment are results for FY2002, estimates for FY2003 and FY2004 and a forecast for FY2005
2. The number of licensed contractors represents the figure at the end of each fiscal year (the end of March of the following year).
3. The number of workers represents the annual average.

**Sources:** MLIT, Estimate of Construction Investment and Survey of the Number of Licensed Contractor; MPHPT, Labour Force Survey