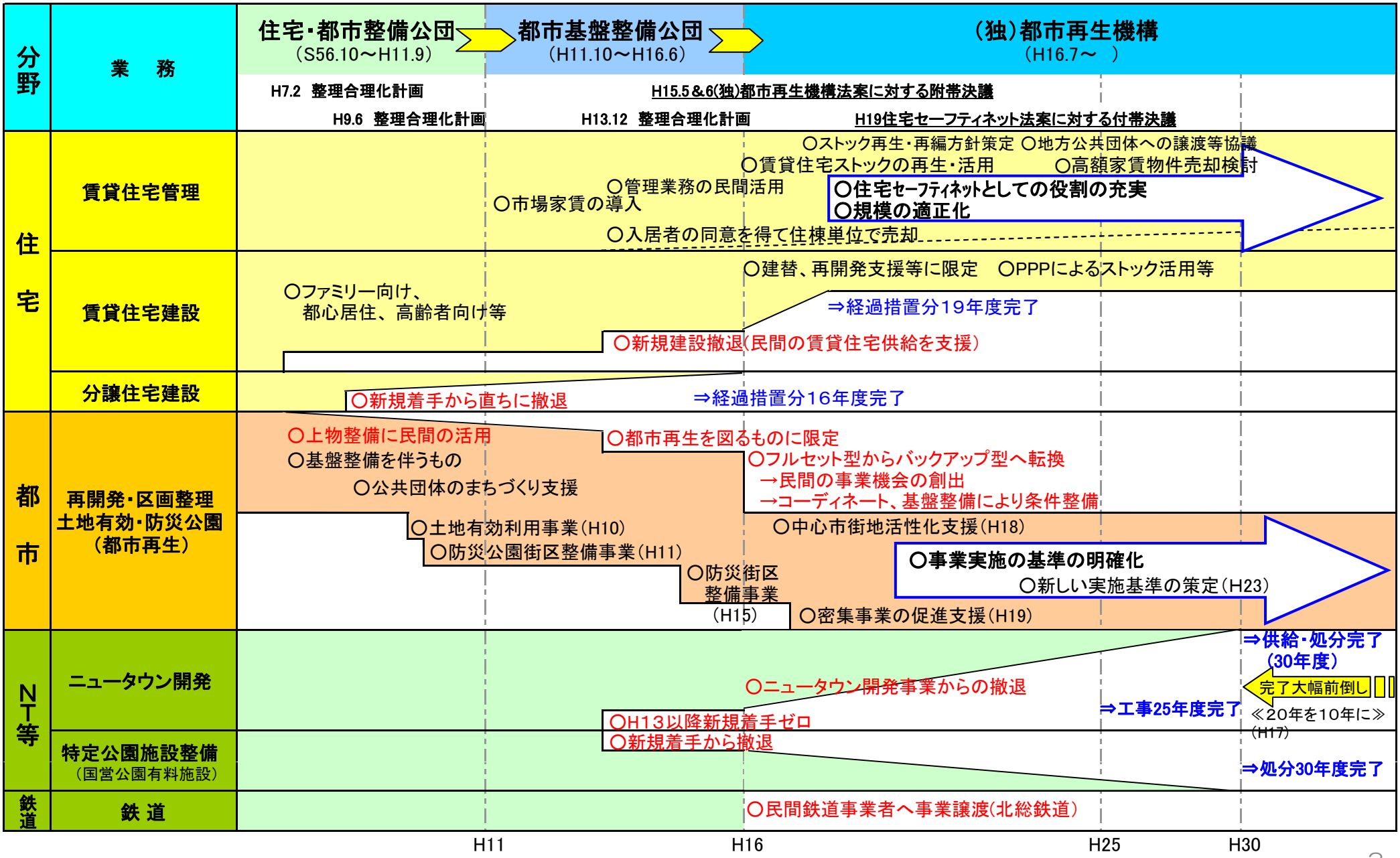URが実施できる事業の変遷